

Calendar No. 507

109TH CONGRESS }
2d Session }

SENATE

{ REPORT
{ 109-275

DEPARTMENT OF THE INTERIOR, ENVIRONMENT, AND RELATED AGENCIES APPROPRIATIONS BILL, 2007

JUNE 29, 2006.—Ordered to be printed

Mr. BURNS, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 5386]

The Committee on Appropriations to which was referred the bill (H.R. 5386) making appropriations for the Department of the Interior, environment, and related agencies for the fiscal year ending September 30, 2007, and for other purposes, reports the same to the Senate with an amendment and recommends that the bill as amended do pass.

Total obligational authority, fiscal year 2007

Total of bill as reported to the Senate	\$26,052,125,000
Amount of 2006 appropriations (including emergency appropriations)	26,374,934,000
Amount of 2007 budget estimate	25,532,115,000
Amount of House allowance	25,944,125,000
Bill as recommended to Senate compared to—	
2006 appropriations (including emergency appropriations)	– 322,809,000
2007 budget estimate	+ 520,010,000
House allowance	+ 108,000,000

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SUMMARY OF BILL

For this bill, estimates totaling \$26,052,125,000 in new obligational authority were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior, except the Bureau of Reclamation, and the following related agencies:

- Environmental Protection Agency.
- Department of Agriculture:
 - Forest Service.
- Department of Health and Human Services:
 - Indian Health Service.
 - National Institute of Environmental Health Sciences.
 - Agency for Toxic Substances and Disease Registry.
- Council on Environmental Quality.
- Chemical Safety and Hazard Investigation Board.
- Office of Navajo and Hopi Indian Relocation.
- Institute of American Indian and Alaska Native Culture and Arts Development.
- Smithsonian Institution.
- National Gallery of Art.
- John F. Kennedy Center for the Performing Arts.
- Woodrow Wilson International Center for Scholars.
- National Foundation on the Arts and Humanities:
 - National Endowment for the Arts.
 - National Endowment for the Humanities.
- Commission of Fine Arts.
- Advisory Council on Historic Preservation.
- National Capital Planning Commission.
- United States Holocaust Memorial Museum.
- Presidio Trust.
- White House Commission on the National Moment of Remembrance.

REVENUE GENERATED BY AGENCIES IN BILL

Oil and gas leasing and other mineral leasing recreation and user fees, the timber and range programs, and other activities are estimated to generate income to the Government of \$16,997,042,000 in fiscal year 2007. These estimated receipts, for agencies under the subcommittee's jurisdiction, are tabulated below:

Item	Fiscal year—		
	2005	2006	2007
Department of the Interior	\$12,362,043,000	\$16,543,864,000	\$16,628,022,000
Forest Service	506,251,000	365,870,000	369,020,000
Total receipts	12,868,294,000	16,909,734,000	16,997,042,000

MAJOR CHANGES RECOMMENDED IN THE BILL

The Committee has developed revisions to the budget estimate for the 2007 fiscal year.

A comparative summary of funding in the bill by agency is shown by agency or principal program in the following table:

(In thousands of dollars)

	Budget estimate	Committee recommendation	Committee recommendation compared with budget estimate
TITLE I—DEPARTMENT OF THE INTERIOR			
Bureau of Land Management	\$1,782,860	\$1,804,391	+ \$21,531
U.S. Fish and Wildlife Service	1,291,536	1,323,975	+ 32,439
National Park Service	2,155,823	2,228,222	+ 72,399
United States Geological Survey	944,760	979,997	+ 35,237
Minerals Management Service	163,554	163,454	— 100
Office of Surface Mining Reclamation and Enforcement	298,145	298,145	.....
Bureau of Indian Affairs	2,221,851	2,272,472	+ 50,621
Departmental Offices	754,039	766,058	+ 12,019
Total, Title I—Department of the Interior	9,612,568	9,836,714	+ 224,146
TITLE II—ENVIRONMENTAL PROTECTION AGENCY			
Science and Technology	788,274	793,362	+ 5,088
Environmental Programs and Management	2,306,617	2,310,674	+ 4,057
Office of Inspector General	35,100	35,100	.....
Building and Facilities	39,816	39,816	.....
Hazardous Substance Superfund	1,258,955	1,261,345	+ 2,390
Leaking Underground Storage Tank Program	72,759	72,759	.....
Oil Spill Response	16,506	16,506	.....
State and Tribal Assistance Grants	2,797,448	3,000,362	+ 202,914
Total, Title II—Environmental Protection Agency	7,315,475	7,529,924	+ 214,449
TITLE III—RELATED AGENCIES			
Department of Agriculture: Forest Service	4,096,728	4,154,133	+ 57,405
Department of Health and Human Services:			
Indian Health Service	3,169,787	3,192,831	+ 23,044
National Institutes of Health: National Institute of Environmental Health Sciences	78,414	78,414	.....
Agency for Toxic Substances and Disease Registry	75,004	75,004	.....
Council on Environmental Quality and Office of Environmental Quality ..	2,627	2,627	.....
Chemical Safety and Hazard Investigation Board	9,108	9,108	.....
Office of Navajo and Hopi Indian Relocation	5,940	5,940	.....
Institute of American Indian and Alaska Native Culture and Arts Development	6,703	6,703	.....
Smithsonian Institution	644,394	644,394	.....
National Gallery of Art	116,743	116,743	.....
John F. Kennedy Center for the Performing Arts	38,709	38,709	.....
Woodrow Wilson International Center for Scholars	9,438	9,438	.....
National Endowment for the Arts	124,412	124,412	.....
National Endowment for the Humanities	140,955	140,955	.....
Commission of Fine Arts	1,951	1,951	.....
National Capital Arts and Cultural Affairs	6,534	7,500	+ 966
Advisory Council on Historic Preservation	5,118	5,118	.....
National Capital Planning Commission	8,265	8,265	.....
United States Holocaust Memorial Museum	43,786	43,786	.....
Presidio Trust	19,256	19,256	.....
White House Commission on the National Moment of Remembrance	200	200	.....
Total, Title III—Related Agencies	8,604,072	8,685,487	+ 81,415

[In thousands of dollars]

	Budget estimate	Committee recommendation	Committee recommendation compared with budget estimate
GRAND TOTAL	25,532,115	26,052,125	+ 520,010

LAND AND WATER CONSERVATION FUND

The following table displays appropriations for the Land and Water Conservation Fund.

[In thousands of dollars]

Agency/Program	Fiscal year		House recommendation	Committee recommendation
	2006 enacted	2007 estimate ¹		
Federal Land Acquisition:				
Bureau of Land Management	8,621	8,767	3,067	9,217
U.S. Fish and Wildlife Service	27,990	27,079	19,751	42,264
National Park Service	34,395	22,718	28,370	33,393
Forest Service	41,772	25,075	7,500	36,985
Departmental Management (appraisal services) ²	7,332	7,416	7,416	7,416
Subtotal, Federal Land Acquisition	120,110	91,055	66,104	129,275
National Park Service, State Assistance	29,559	1,625	1,625	30,000
Landowner Incentive Program	21,667	24,400	15,000	10,000
Private Stewardship Grants	7,277	9,400	7,000	7,277
Cooperative Endangered Species Conservation Fund ³	60,137	54,773	60,346	59,840
State and Tribal Wildlife Grants	67,492	74,666	50,000	67,492
Forest Legacy	56,524	61,515	9,280	49,935
Total, Land and Water Conservation Fund	362,766	317,434	209,355	353,819

¹ 2007 estimate reflects only activities for which funds were derived from the LWCF in fiscal year 2006.

² Funded in bureau land acquisition accounts in fiscal year 2005 and prior years.

³ CESCOF data only reflects funding for HCP land acquisition and species recovery land acquisition.

REPROGRAMMING GUIDELINES

The following are the procedures governing reprogramming actions for programs and activities funded in the Interior, Environment, and Related Agencies Appropriations Act:

1. *Definition.*—“Reprogramming,” as defined in these procedures, includes the reallocation of funds from one budget activity to another. In cases where either the House or Senate Committee report displays an allocation of an appropriation below the activity level, that more detailed level shall be the basis for reprogramming. For construction accounts, a reprogramming constitutes the reallocation of funds from one construction project (identified in the justification or Committee report) to another. A reprogramming shall also consist of any significant departure from the program described in the agency’s budget justifications. This includes proposed reorganizations even without a change in funding.

2. *Guidelines for Reprogramming.*—(a) A reprogramming should be made only when an unforeseen situation arises; and then only if postponement of the project or the activity until the next appropriation year would result in actual loss or damage. Mere convenience or desire should not be factors for consideration.

(b) Any project or activity, which may be deferred through reprogramming, shall not later be accomplished by means of further reprogramming; but, instead, funds should again be sought for the deferred project or activity through the regular appropriations process.

(c) Reprogramming should not be employed to initiate new programs or to change allocations specifically denied, limited or increased by the Congress in the act or the report. In cases where unforeseen events or conditions are deemed to require changes, proposals shall be submitted in advance to the Committee, regardless of amounts involved, and be fully explained and justified.

(d) Reprogramming proposals submitted to the Committee for approval shall be considered approved 30 calendar days after receipt if the Committee has posed no objection. However, agencies will be expected to extend the approval deadline if specifically requested by either Committee.

(e) Proposed changes to estimated working capital fund bills and estimated overhead charges, deductions, reserves or holdbacks, as such estimates were presented in annual budget justifications, shall be submitted through the reprogramming process.

3. *Criteria and Exceptions.*—Any proposed reprogramming must be submitted to the Committee in writing prior to implementation if it exceeds \$500,000 annually or results in an increase or decrease of more than 10 percent annually in affected programs, with the following exceptions:

(a) With regard to the tribal priority allocations activity of the Bureau of Indian Affairs, Operations of Indian Programs account, there is no restriction on reprogrammings among the programs within this activity. However, the Bureau shall report on all reprogrammings made during the first 6 months of the fiscal year by no later than May 1 of each year, and shall provide a final report of all reprogrammings for the previous fiscal year by no later than November 1 of each year.

(b) With regard to the Environmental Protection Agency, State and Tribal Assistance Grants account, reprogramming requests associated with States and Tribes applying for partnership grants do not need to be submitted to the Committee for approval should such grants exceed the normal reprogramming limitations. In addition, the Agency need not submit a request to move funds between wastewater and drinking water objectives for those grants targeted to specific communities.

4. *Quarterly Reports.*—(a) All reprogrammings shall be reported to the Committee quarterly and shall include cumulative totals.

(b) Any significant shifts of funding among object classifications also should be reported to the Committee.

5. *Administrative Overhead Accounts.*—For all appropriations where costs of overhead administrative expenses are funded in part from “assessments” of various budget activities within an appropriation, the assessments shall be shown in justifications under the discussion of administrative expenses.

6. *Contingency Accounts.*—For all appropriations where assessments are made against various budget activities or allocations for contingencies the Committee expects a full explanation, as part of the budget justification, consistent with section 405 of this act. The

explanation shall show the amount of the assessment, the activities assessed, and the purpose of the fund. The Committee expects reports each year detailing the use of these funds. In no case shall a fund be used to finance projects and activities disapproved or limited by Congress or to finance new permanent positions or to finance programs or activities that could be foreseen and included in the normal budget review process. Contingency funds shall not be used to initiate new programs.

7. *Report Language.*—Any limitation, directive, or earmarking contained in either the House or Senate report which is not contradicted by the other report nor specifically denied in the conference report shall be considered as having been approved by both Houses of Congress.

8. *Assessments.*—No assessments shall be levied against any program, budget activity, subactivity, or project funded by the Interior, Environment, and Related Agencies Appropriations Act unless such assessments and the basis therefore are presented to the Committees on Appropriations and are approved by such Committees, in compliance with these procedures.

9. *Land Acquisitions and Forest Legacy.*—Lands shall not be acquired for more than the approved appraised value (as addressed in section 301(3) of Public Law 91-646) except for condemnations and declarations of taking, unless such acquisitions are submitted to the Committees on Appropriations for approval in compliance with these procedures.

10. *Land Exchanges.*—Land exchanges, wherein the estimated value of the Federal lands to be exchanged is greater than \$500,000, shall not be consummated until the Committees on Appropriations have had a 30-day period in which to examine the proposed exchange.

11. *Appropriations Structure.*—The appropriation structure for any agency shall not be altered without advance approval of the House and Senate Committees on Appropriations.

12. *Other.*—Appropriations for fiscal year 2006 reflect a 1 percent across-the-board rescission contained in section 3801 of chapter 8 of title III of division B of Public Law 109-148 and a .476 percent across-the-board rescission on section 439 of Public Law 109-54.

recommendation. A comparison of the budget estimate and the Committee recommendation is as follows:

	Budget estimate	Committee recommendation	Change
Environmental restoration	\$157,000	\$157,000	.....
Environmental protection	80,965,000	80,965,000	.....
Technology development and transfer	15,101,000	15,101,000	.....
Financial management	485,000	485,000	.....
Executive direction	15,401,000	15,401,000	.....
Subtotal, regulation and technology	112,109,000	112,109,000	.....
Civil penalties	100,000	100,000	.....
Total, regulation and technology	112,209,000	112,209,000	.....

ABANDONED MINE RECLAMATION FUND

(Definite, Trust Fund)

Appropriations, 2006	\$185,248,000
Budget estimate, 2007	185,936,000
House allowance	185,936,000
Committee recommendation	185,936,000

The Committee recommends \$185,936,000 for the abandoned mine reclamation fund, which is \$688,000 above the enacted level, and equal to both the budget request and the House recommendation. A comparison of the Committee recommendation and the budget estimate is as follows:

	Budget estimate	Committee recommendation	Change
Environmental restoration	\$167,855,000	\$167,855,000	.....
Technology development and transfer	3,910,000	3,910,000	.....
Financial management	6,253,000	6,253,000	.....
Executive direction	7,918,000	7,918,000	.....
Total	185,936,000	185,936,000	.....

Bill Language.—As in prior years, the bill includes language related to the conduct of the abandoned mine land program. The Committee also has recommended language which would fund minimum program State grants at \$1,500,000 per State, as well as language which provides \$10,000,000 to be used for projects in the Appalachian clean streams initiative.

The Committee also has included language specific to the State of Maryland authorizing the State to set aside for acid mine drainage abatement the greater of \$1,000,000 or 10 percent of the total of the grants made available to the State under title IV of the Surface Mining Control and Reclamation Act of 1977, subject to specific provisions identified in the bill language.

INDIAN AFFAIRS

BUREAU OF INDIAN AFFAIRS

The Bureau of Indian Affairs [BIA] was founded in 1824 to uphold a government-to-government relationship between the Federal

Government and tribal entities. The Federal Government retained trust responsibility for individual Indians and tribes as a result of formal treaties and agreements with Native Americans.

The Bureau provides services directly or through contracts, grants, or compacts to a population of 1.5 million American Indians and Alaska Natives who are members of 562 federally recognized Indian tribes in the lower 48 States and Alaska. Programs administered by the BIA and Tribes include an education system for almost 48,000 elementary and secondary students; 28 tribal colleges, universities and post secondary schools; social services; natural resource management on 56 million acres of trust land; economic development; law enforcement; administration of tribal courts; implementation of land and water claim settlements; replacement and repair of schools; repair and maintenance of roads and bridges; and repair of structural deficiencies on high hazard dams.

OPERATION OF INDIAN PROGRAMS

Appropriations, 2006	\$1,962,190,000
Budget estimate, 2007	1,966,594,000
House allowance	1,973,403,000
Committee recommendation	2,005,538,000

The Committee recommends \$2,005,538,000 for the operation of Indian programs, an increase of \$43,348,000 over the fiscal year 2006 enacted level, an increase of \$38,944,000 over the budget request, and \$32,135,000 above the House recommendation. The following table provides a comparison of the budget estimate and Committee recommendations in the major programmatic areas:

	Budget estimate	Committee recommendation	Change
TRIBAL BUDGET SYSTEM			
Tribal Government	\$401,738,000	\$397,738,000	-\$4,000,000
Human Services	139,385,000	145,385,000	+ 6,000,000
Natural Resources Management	142,510,000	150,810,000	+ 8,300,000
Real Estate Services	152,649,000	150,649,000	- 2,000,000
Education	639,155,000	664,805,000	+ 25,650,000
Public Safety and Justice	213,729,000	214,873,000	+ 1,144,000
Community and Economic Development	39,175,000	43,525,000	+ 4,350,000
Executive Direction and Administrative Services	238,253,000	237,753,000	- 500
Total, Operation of Indian Programs	1,966,594,000	2,005,538,000	+ 38,944,000

Additional details on the funding for the Bureau's activities are provided in a table in the back of this report.

The BIA has proposed a new budget structure for fiscal year 2007, with which the Committee concurs.

Tribal Government.—The Committee recommends \$397,738,000 for tribal government support, which is \$23,049,000 more than the enacted level and \$4,000,000 below the request level. The Committee has funded a \$15,000,000 increase in contract support costs.

Human Services.—The Committee recommends \$145,385,000 for human services, which is \$5,031,000 below the enacted level and \$6,000,000 above the budget request and the House allowance. The increase is for welfare assistance.

Trust—Natural Resources Management.—The Committee recommends \$150,810,000 for resources management, which is

\$1,944,000 below the enacted level and \$8,300,000 above the budget request. Within the Rights Protection Implementation subactivity, there is a \$1,000,000 increase to continue the Washington State Timber-Fish-Wildlife Project. Increases above the budget request in the Tribal Management subactivity include \$2,700,000 for the Intertribal Bison Cooperative, \$300,000 for the Chugach Regional Resources Commission, \$450,000 for the Bering Sea Fishermen's Association, \$400,000 for Lake Roosevelt Management, \$400,000 for Upper Columbia United Tribes, \$600,000 for the Circle of Flight wetland and waterfowl enhancement initiative, and \$450,000 for Cheyenne River Sioux Prairie Management. The Committee supports the inclusion of \$316,000 for the Alaska Native subsistence program in the budget request. The Committee recommends a \$2,000,000 increase for Water Resources, for water management and planning. Within the increase, \$200,000 is for operation and maintenance of the Fort Peck Reservation Tribal Water System. The Committee recommendation includes funding for implementation of the Energy Policy Act of 2005 as presented in the budget request.

Trust—Real Estate Services.—The Committee recommends \$150,649,000 for real estate services, which is \$2,000,000 below the budget request and \$944,000 below the House allowance. The decrease below the budget request is from cadastral surveys.

Education.—The Committee recommends \$664,805,000 for education programs, which is \$18,375,000 above the enacted level, \$25,650,000 above the budget request, and \$12,591,000 above the House allowance. In Elementary and Secondary Education, there is a decrease of \$3,211,000 from ISEP program adjustments and an increase of \$3,211,000 in Early Childhood development to restore the reduction proposed in the budget request. The Committee has also restored \$14,371,000 for Johnson-O'Malley assistance grants. Increases in Post Secondary programs above the budget request include \$5,279,000 for Tribal Colleges and Universities, \$4,000,000 for United Tribes Technical College, and \$2,000,000 for Crownpoint Institute of Technology.

The Committee strongly supports the goals and achievements of the United Tribes Technical College and Crownpoint Institute of Technology. The Committee also believes the administration should recognize the importance of these technical colleges and their valuable contribution to post-secondary education, and work with both institutions to include funding for their operations in future budget requests.

Public Safety and Justice.—The recommended level for public safety is \$214,873,000, which is \$2,731,000 above the enacted level, \$1,144,000 above the request, and \$5,338,000 above the House allowance. The increase above the budget request is to restore the fire protection program.

Community and Economic Development.—The Committee's recommendation for community and economic development is \$43,525,000, which is \$8,257,000 below the enacted level, and \$4,350,000 above both the budget request and House allowance. Increases above the request include \$650,000 to continue the rural Alaska fire program, \$1,200,000 for student housing at Salish Kootenai College, \$1,200,000 for the Western Heritage Center Trib-

al Histories Project, \$100,000 for the Alaska Sea Otter Commission, and \$1,200,000 to improve nursing programs at Oglala Lakota College and Salish Kootenai College.

Executive Direction and Administration.—The Committee recommends \$237,753,000 for executive direction and administration, which is \$500,000 below the budget request and the House allowance. The decrease is in Assistant Secretary support.

CONSTRUCTION

Appropriations, 2006	\$271,582,000
Budget estimate, 2007	215,049,000
House allowance	215,799,000
Committee recommendation	221,459,000

The Committee recommends \$221,459,000 for construction, which is \$6,410,000 over the budget request. The Committee notes the request is \$56,533,000 below the fiscal year 2006 enacted level and \$125,000,000 below the amount provided by the Committee as recently as fiscal year 2004.

In order to restore funding that was cut from other education programs in the request, the Committee has reluctantly accepted the administration’s request. However, it will not countenance the unsubstantiated explanations offered in the supporting budget documents for these large program cuts. These reductions are not being adopted because the replacement school construction program needs “to focus on building schools that have already been funded,” or because the facilities improvement and repair program needs “to catch up with completion of construction projects that have already been funded.” To offer such poor justifications are nothing more than an insult to the Bureau’s project management personnel. The Committee expects more robust requests in the future that adequately address Indian school construction needs.

The fact is that over the past several years the Bureau has wisely used the additional funding made available to it by the Congress and done a good job of reversing the sad state of BIA-run schools. Whereas two-thirds of these facilities were in poor condition in 2001, by the time current projects are completed the number of schools listed in poor condition will have been reduced to approximately one-third. Fixing these facilities when they are able to be fixed, and replacing them when they are not, is the only sure way to ensure that no Native American child will be left behind.

The addition above the request is for Indian irrigation rehabilitation within resources management construction. Indian irrigation programs under BIA’s management, which were the subject of a recent Government Accountability Office report, are too often found to be in deteriorating and even failing condition. Progress has been made in assessing the condition and needed repairs of systems, but more work needs to be done to efficiently repair and operate those much-needed systems. To continue work begun in fiscal year 2006, \$6,410,000 is recommended for irrigation improvements. Of this amount, \$1,500,000 is for the Wind River Irrigation Project, and \$2,000,000 for irrigation planning by the Blackfeet and Fort Belknap Tribes. The remainder should be divided between the projects initiated in 2006, according to their ability to make significant improvement with the available funds. As in 2006, the De-

partment should report to the Committee with its proposed work plan before distributing funds.

INDIAN LAND AND WATER CLAIMS SETTLEMENTS AND MISCELLANEOUS PAYMENTS TO INDIANS

Appropriations, 2006	\$34,243,000
Budget estimate, 2007	33,946,000
House allowance	39,213,000
Committee recommendation	39,213,000

The Committee recommends \$39,123,000 for Indian land and water claims settlements and miscellaneous payments to Indians, which is an increase of \$4,970,000 above the fiscal year 2006 enacted level, \$5,267,000 above the budget request, and equal to the House allowance. Funding is provided as follows:

	Budget estimate	Committee recommendation	Change
White Earth Land Settlement Act (Admin)	\$625,000	\$625,000	.....
Hoopa-Yurok settlement fund	250,000	250,000	.....
Pyramid Lake water rights settlement	142,000	142,000	.....
Rocky Boy's	7,500,000	7,500,000	.....
Cherokee, Choctaw, and Chickasaw settlement	10,339,000	10,339,000	.....
Quinault settlement	316,000	316,000	.....
Nez Perce/Snake River	14,774,000	20,041,000	+ \$5,267,000
Total, Miscellaneous Payments to Indians	33,946,000	39,213,000	+ 5,267,000

The budget proposed that the Nez Perce settlement be funded in three different agency budgets, BIA, BLM, and USFWS. The Committee has consolidated those into miscellaneous payments, which is reflected here. Of the \$20,041,000 for the Nez Perce/Snake River settlement, \$200,000 is for mitigation of BLM land transfers and \$4,917,000 is for the Idaho Salmon and Clearwater River Basins Habitat Account.

INDIAN GUARANTEED LOAN PROGRAM ACCOUNT

Appropriations, 2006	\$6,255,000
Budget estimate, 2007	6,262,000
House allowance	6,262,000
Committee recommendation	6,262,000

The Committee recommends \$6,262,000 for the Indian guaranteed loan program, an increase of \$7,000 over the fiscal year 2006 enacted level and the same as the budget request and the House recommended funding level.

DEPARTMENTAL OFFICES

INSULAR AFFAIRS

The Office of Insular Affairs [OIA] was established on August 4, 1995 through Secretarial Order No. 3191, which also abolished the former Office of Territorial and International Affairs. OIA has administrative responsibility for coordinating Federal policy in the territories of American Samoa, Guam, the U.S. Virgin Islands, and the Commonwealth of the Northern Mariana Islands, and oversight of Federal programs and funds in the freely associated states of the

NATURAL RESOURCE DAMAGE ASSESSMENT FUND

Appropriations, 2006	\$6,016,000
Budget estimate, 2007	6,109,000
House allowance	6,109,000
Committee recommendation	6,109,000

The Committee recommends \$6,109,000 for natural resource damage assessment and restoration, the same as the budget request, and an increase of \$93,000 above the fiscal year 2006 enacted level.

GENERAL PROVISIONS

DEPARTMENT OF THE INTERIOR

The Committee has included in "General Provisions, Department of the Interior" various legislative provisions affecting the Department of the Interior. Several of these provisions have been carried in previous years and others are proposed new this year. The provisions are:

SEC. 101. Provides Secretarial authority to transfer program funds for expenditures in cases of emergency when all other emergency funds are exhausted.

SEC. 102. Provides for expenditure or transfer of funds by the Secretary in the event of actual or potential emergencies including forest fires, range fires, earthquakes, floods, volcanic eruptions, storms, oilspills, grasshopper and Mormon cricket outbreaks, and surface mine reclamation emergencies.

SEC. 103. Provides for use of appropriated funds by the Secretary for contracts, rental cars and aircraft, certain library memberships, and certain telephone expenses.

SECS. 104–106. Prohibit the use of funds provided in the act for certain offshore leasing and related activities pursuant to the revised 5-year plan for Outer Continental Shelf oil and gas leasing.

SEC. 107. Provides for the transfer of unobligated balances from the Bureau of Indian Affairs or the Office of Special Trustee for American Indians for expenditure or transfer for Indian trust management activities. It has been modified to prohibit transfers for the payment of litigation costs.

SEC. 108. Permits the redistribution of tribal priority allocation and tribal base funds to alleviate funding inequities.

SEC. 109. Continues a provision permitting the conveyance of the Twin Cities Research Center for the benefit of the National Wildlife Refuge System in Minnesota.

SEC. 110. Authorizes the Secretary of the Interior to use helicopters or motor vehicles to capture and transport horses and burros at the Sheldon and Hart National Wildlife Refuges.

SEC. 111. Allows certain funds provided for land acquisition to be granted to a State, a local government, or any other land management entity.

SEC. 112. Restricts the Secretary from entering into or implementing a contract which permits or requires the removal of the underground lunchroom at the Carlsbad Caverns National Park.

SEC. 113. Continues a provision prohibiting the demolition of a bridge between New Jersey and Ellis Island.

SEC. 114. Continues a limitation on compensation for the Special Master and Court Monitor appointed in the *Cobell v. Norton* litigation.

SEC. 115. Allows the Secretary to use funds to pay private attorney fees and costs for employees and former employees of the Department for costs incurred as a result of *Cobell v. Norton*.

SEC. 116. Continues a provision dealing with the U.S. Fish and Wildlife Service's responsibilities for mass marking of salmonid stocks.

SEC. 117. Clarifies the effect of section 134 of the Department of the Interior and Related Agencies Appropriations Act, 2002 regarding certain lands in the State of Kansas.

SEC. 118. Continues a prohibition on the use of funds to study or implement drainage of Lake Powell or reduce water levels below the range necessary to operate Glen Canyon Dam.

SEC. 119. Repeals section of the fiscal year 2006 Interior and Related Agencies Appropriations Act dealing with the cap on fees that may be charged by the National Indian Gaming Commission for 2007. This section is no longer needed due to the passage of the Native American Technical Correction Act of 2006 (Public Law 109-221) which addresses caps charged by the Commission.

SEC. 120. Continues the Tribal Trust Reform Demonstration Project in fiscal year 2007, which will allow the continuation of a successful model between tribes and the Department of the Interior with respect to compacting and management of trust resources.

SEC. 121. Modifies language in Public Law 109-54 with regard to grazing permits authorized by the Jarbidge field office of the Bureau of Land Management.

SEC. 122. Authorizes the acquisition of lands for the purpose of operating and maintaining facilities that support visitors to Ellis, Governors and Liberty Islands.

SEC. 123. Permits the Secretary of the Interior to issue grazing permits within the Mojave National Preserve.

SEC. 124. Modifies language carried in previous years regarding final winter use rules for Yellowstone National Park.

SEC. 125. Prohibits the use of funds for Center of Excellence and Partnership Skills Bank Training without Committee approval.

SEC. 126. Allows for additional types of transactions to be used to expand Red Rock Canyon National Conservation Area.

SEC. 127. Allows for certain mining claims in Alaska to be maintained by their current owner.

SEC. 128. Authorizes the Secretary to establish an oil and gas leasing internet pilot program, allowing lease sales through methods other than oral bidding.

SEC. 129. Allows historical operator right of entry for certain permit holders in Glacier Bay, Alaska.

SEC. 130. Allows the change of a date on a reference map for the purposes of establishing title to land in Nevada.

SEC. 131. Clarifies administrative and personnel issues pertaining to the Natchez Trace Parkway.

SEC. 132. Directs the Secretary of the Interior to seek to renegotiate certain offshore oil and gas leases, and reaffirms secretarial authority with respect to certain offshore oil leases.

SEC. 133. Prohibits the use of funds for the issuance of certain new oil and gas leases.

SEC. 134. Prohibits the use of funds, in relation to any proposal to store water for the purpose of export, for any activities associated with approval of rights-of-way on the Mojave National Preserve or lands managed by the Needles Field Office of the Bureau of Land Management.

matching basis with private contributions for projects on or benefiting National Forest System lands.

Language is included which allows the Forest Service to transfer appropriated funds to the Bureau of Land Management from the National Forest System account for work related to the management of wild horses and burros. The amount of funds transferred with this authority should be displayed in subsequent budget justifications.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

INDIAN HEALTH SERVICE

The Indian Health Service [IHS] is the agency within the Department of Health and Human Services that has responsibility for providing Federal health services to approximately 1.5 million American Indians and Alaska Natives. The provision of health services to members of federally recognized tribes grew out of the special government-to-government relationship between the Federal Government and Indian tribes. This relationship, established in 1787, is based on Article I, Section 8 of the Constitution, and has been given form and substance by numerous treaties, laws, Supreme Court decisions, and Executive Orders.

IHS services are provided directly and through tribally contracted and operated health programs in over 500 health care facilities located through the United States, primarily in rural and isolated areas. Health care is also purchased from more than 9,000 private providers annually. The Federal system consists of 36 hospitals, 61 health centers, 49 health stations, and 5 residential treatment centers. In addition, 34 urban Indian health projects provide a variety of health and referral services.

The IHS clinical staff consist of approximately 2,700 nurses, 900 physicians, 350 engineers, 450 pharmacists, 300 dentists, 150 sanitarians and 83 physician assistants. The IHS also employs various allied health professionals, such as nutritionists, health administrators, engineers, and medical records administrators.

Through Public Law 93-638 self-determination contracts, American Indian tribes and Alaska Native corporations administer 13 hospitals, 158 health centers, 28 residential treatment centers, 76 health stations, and 170 Alaska village clinics.

INDIAN HEALTH SERVICES

Appropriations, 2006	\$2,692,099,000
Budget estimate, 2007	2,822,500,000
House allowance	2,830,136,000
Committee recommendation	2,835,544,000

The Committee recommends \$2,835,544,000 for Indian health services, an increase of \$143,445,000 over the current year enacted level, \$13,044,000 over the budget request and \$5,408,000 over the House allowance. Changes from the budget request include increases of \$32,744,000 for the urban health program and \$300,000 for the Indian Health Board of Nevada, and a decrease of \$20,000,000 in fixed costs to provide \$104,198,000 for Federal/tribal pay increases, medical inflation and population growth.

Language is retained in the bill designating \$15,000,000 for alcohol prevention and treatment work in Alaska, from which amounts are to be distributed among the program's participants as specified in the joint explanatory statement accompanying the fiscal 2005 conference report (House Rept. 108-792). The budget request proposed to eliminate the direction associated with these funds. In agreement with the budget request, the Committee supports continued funding for the Alaska Federal Health Care Access Network, InPsych programs at the University of Montana and the University of North Dakota, as well as the InMed program and Recruitment of American Indians into Nursing [RAIN] program at the University of North Dakota, at no less than the current year enacted levels. The Committee remains supportive of the Service's work with the Joslin diabetes program and encourages the continuation of this collaborative effort in the coming fiscal year.

The Committee has included the funding level for urban health centers in the bill itself in order to underscore the importance of this program and the Committee's intention to insure that funding is continued in the Service's budget. The Committee is dismayed by reports from tribes that the Department of Health and Human Services has instructed the Service to proceed with plans to close down the 34 urban centers, despite the fact that the House Committee on Appropriations is already on record as disagreeing with the proposal for elimination. The Committee stresses that no funds were provided in fiscal year 2006 to effect the closure of these facilities and it expects the Department to refrain from any further action until House and Senate Committees on Appropriations have concluded negotiations on the 2007 budget.

The Committee has continued language in the bill to provide the Bureau of Indian Affairs with access to Indian Health Service records as necessary for the implementation of certain provisions of the Individuals with Disabilities Education Act. Specifically, the Act provides for the creation of a comprehensive system of coordinated services to ensure adequate health and human services for American Indian and Alaska Native children with disabilities, who are enrolled in Bureau-funded schools, and this provision provides a mechanism for identifying those children.

The Committee is encouraged by the Service's efforts to improve access to mental health care services in Indian country, including the provision of care through the use of telehealth technology. However, the Committee remains concerned that suicides and suicide attempts among American Indian and Alaska Native youths continue at epidemic rates. To the extent possible, the Committee urges the Service to expand its use of telehealth technology to provide suicide prevention counseling and mental health care to at-risk youth. In addition, the Committee encourages the Service to work with the Substance Abuse and Mental Health Services Administration to build partnerships with tribes and tribal organizations to enhance access to telemental health services for at-risk youth. The Committee expects the Service to provide a brief report by March 31, 2007 that describes the Service's work to date to establish telemental health services, particularly services for youth suicide prevention, describes the challenges that exist to creating

a more comprehensive program, and offers recommendations as to how the Service might implement such a program.

INDIAN HEALTH FACILITIES

Appropriations, 2006	\$353,211,000
Budget estimate, 2007	347,287,000
House allowance	363,573,000
Committee recommendation	357,287,000

The Committee recommends \$357,287,000 for Indian health facilities, an increase of \$4,076,000 above the current year enacted level, \$10,000,000 above the budget request and \$6,286,000 below the House allowance. The \$10,000,000 increase is provided within health care facilities construction for the Barrow, Alaska, hospital project. In agreement with the request, the Committee has included \$17,664,000 to complete construction of the PIMC, SW Ambulatory Care Center in Komatke, Arizona.

The Committee is aware of the Service’s proposal to use third party collections to acquire land in order to expand parking facilities at the W.W. Hastings Hospital in Tahlequah, Oklahoma, and authorizes the Service to proceed with the purchase. Similarly, the Committee approves of the Service’s intention to use up to \$2,700,000 in previously identified unobligated balances for the purchase of land for construction of the northern and southern California youth regional treatment centers. The Committee expects the Service to move forward with these two acquisitions as it was directed to do in the joint explanatory statement of the committee of conference accompanying House Report 108–792.

The Committee is extremely concerned about the growing backlog of facility construction projects throughout Indian country and the failure by both the Indian Health Service and the Department of Health and Human Services to request adequate funding to meet this need. The Committee notes that multiple facility projects have been waiting for funding for several years. In fiscal year 2008, the Committee expects the Service, in conjunction with the Department, to resume a more aggressive approach to funding facilities construction and request funds for the projects now at the top of the priority list and ready to proceed, including both the Barrow and Nome, Alaska, hospitals.

NATIONAL INSTITUTES OF HEALTH

The National Institute of Environmental Health Sciences, an agency within the National Institutes of Health, was authorized in section 311(a) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended, to conduct multidisciplinary research and training activities associated with the Nation’s Hazardous Substance Superfund program, and in section 126(g) of the Superfund Amendments and Reauthorizations Act of 1986, to conduct training and education of workers who are or may be engaged in activities related to hazardous waste removal or containment or emergency response.

TITLE IV
GENERAL PROVISIONS

The Committee has recommended inclusion of several general provisions in the bill including the following:

SEC. 401. Provides that contracts which provide consulting services be a matter of public record and available for public review, except where otherwise provided by law.

SEC. 402. Provides that appropriations available in the bill shall not be used to produce literature or otherwise promote public support of a legislative proposal on which legislative action is not complete. The provision has been modified to make clear that it does not restrict authorized communications with Congress.

SEC. 403. Provides that appropriations made available in this bill will not remain available beyond the current fiscal year unless otherwise provided.

SEC. 404. Provides that appropriations made available in this bill cannot be used to provide a cook, chauffeur, or other personal servants.

SEC. 405. Retains language carried in prior years with regard to assessments for government-wide, departmental, agency, or bureau functions.

SEC. 406. Retains language carried in prior years restricting the transfer of funds made available in this act.

SEC. 407. Limits the actions of the Forest Service and the Bureau of Land Management with regard to the sale of giant sequoia trees to a manner consistent with such sales as were conducted in fiscal year 2005.

SEC. 408. Retains mining patent moratorium carried in previous years.

SEC. 409. Provides \$2,800,000 to undertake planning and design activities authorized in section 3511 of Public Law 102-575, as amended, the Three Affiliated Tribes and Standing Rock Sioux Tribe Equitable Compensation Act.

SEC. 410. Prohibits the use of appropriations to fund any activities associated with the issuance of the 5-year program under the Forest and Rangeland Renewable Resources Planning Act. Strategic planning activities carried out for that act should now be completed as part of the agency's compliance with the Government Performance and Results Act, Public Law 103-62.

SEC. 411. Provides additional authority to use the roads and trails funds for priority forest health related management. The Committee recognizes that there is a serious backlog in important road, trail and bridge work throughout the National Forest system just as there is a serious backlog in needed management related to forest health.

SEC. 412. Restricts the use of answering machines during business hours.

SEC. 413. Continues a provision providing that the Secretary of Agriculture shall not be considered in violation of certain provisions of the Forest and Rangeland Renewable Resources Planning Act solely because more than 15 years have passed without revision of a forest plan, provided that the Secretary is working in good faith to complete the plan revision within available funds.

SEC. 414. Addresses timber sales involving Alaska western red cedar. Mills which process western red cedar in the Pacific Northwest have an insufficient supply of western red cedar, and the national forest in southeast Alaska sometimes has a surplus. This provision continues a program by which Alaska's surplus western red cedar is made available preferentially to U.S. domestic mills outside Alaska, prior to export abroad.

SEC. 415. Prohibits oil, natural gas and mining related activities within current national monument boundaries, except where such activities are allowed under the presidential proclamation establishing the monument.

SEC. 416. Provides the Secretary of Agriculture and the Secretary of the Interior the authority to enter into reciprocal agreements with foreign nations concerning the personal liability of firefighters.

SEC. 417. Allows the Secretary of Agriculture and the Secretary of the Interior to consider local contractors when awarding contracts for certain activities on public lands.

SEC. 418. Continues and makes permanent a long standing requirement in Alaska that IHS funds be made available only to regional Alaska Native health organizations and those Native entities with contracts or compacts with the Service entered into prior to May 1, 2006, in order to make the most cost effective use possible of scarce IHS funds for provision of health services.

SEC. 419. Restricts funding appropriated for acquisition of land or interests in land from being used for declarations of taking or complaints in condemnation.

SEC. 420. Continues, with certain modifications, language included in the fiscal year 2006 Act which controls the amount of funds available for the conduct of competitive sourcing studies.

SEC. 421. Restricts the use of funds for SAFECOM and Disaster Management.

SEC. 422. Requires that contact centers associated with the national recreation reservation service be located within the United States.

SEC. 423. Extends for 1 year a pilot program to enhance Forest Service administration of rights-of-way.

SEC. 424. Allows the Eastern Nevada Landscape Coalition to enter into agreements with the Department of the Interior and the Department of Agriculture.

SEC. 425. Amends Section 333 of the Interior and Related Agencies Appropriations Act of 2004 to enable the Forest Service to accommodate the town of West Yellowstone's community expansion plans by having a permanent authority to sell or exchange identified parcels of national forest system land in and adjoining the town, and to allow the Forest Service to deposit and retain reve-

nues from future sales of parcels in the Gallatin National Forest to acquire other key lands in Montana.

SEC. 426. Provides that projects which have been categorically excluded by the Forest Service are not subject to appeal under the Appeals Reform Act, section 322 of Public Law 102-381.

SEC. 427. Withdraws certain sensitive Forest Service and Bureau of Land Management lands in Montana from future mineral development.

SEC. 428. This section authorizes the acquisition of the Ebert's Ranch and the sale of assorted parcels in the Dakota Prairie National Grasslands. The Ebert's Ranch, which was once part of Theodore Roosevelt's historic Elkhorn Ranch, shall be acquired with \$3,500,000 appropriated in title III of this act and funds provided in a previous reprogramming. The lands to be conveyed from Federal ownership are to be conveyed from fiscal years 2006 through 2009, before the ranch may be acquired, and are to be at least equal in acreage to the ranch land to be acquired by the Forest Service. There will be no net gain in Federally-owned land in North Dakota as a result of these land conveyances. The section also authorizes receipts from the sale of the Federal parcels to be deposited into a Sisk Act fund for acquisitions of National Forest System lands in North Dakota. The Committee is aware that the service has identified the Horse Creek Grazing Association Ranch as a priority for acquisition. The Committee urges the service to consider the Horse Creek Ranch for acquisition using Sisk Act funds.

SEC. 429. Prohibits the Forest Service from changing eligibility requirements for base property or livestock ownership for grazing permits on the Dakota Prairie Grasslands. The Committee is concerned by the Forest Service's recent efforts to implement grazing policy changes that would have eliminated the ability of ranchers that lease land or share cattle to qualify for a Federal grazing permit on the Dakota Prairie Grasslands. The Committee is also troubled that these recent policy changes were implemented through an interim directive, without the opportunity for public comment or collaboration with North Dakota stakeholders prior to the policies taking effect. North Dakota is unique in its ranchers' widespread use of leased land and livestock, and the proposed policy changes would have had serious consequences for the State's livestock industry. The Committee is encouraged that the Forest Service supports its efforts to provide a permanent legislative solution to this issue. The Committee also recognizes the unique role grazing associations play under North Dakota State law and directs the Forest Service to work closely with grazing associations and all other stakeholders to implement grazing and land management policies for the Dakota Prairie Grasslands.

SEC. 430. Prohibits the use of funds in this act for competitive sourcing studies by the Department of the Interior and the Forest Service for activities relating to wildfire management or wildfire suppression programs.

SEC. 431. Extends authority for the State of Utah to work cooperatively on Forest Service lands.

SEC. 432. Requires the Secretary of Agriculture to complete the final environmental impact statement for the Kings River Demonstration project on the Sierra National Forest no later than Sep-

tember 1, 2006, adopt the project's record of decision no later than November 30, 2006, and decide any administrative appeals on the project no later than February 28, 2007.

Abandoned Mine Reclamation Fund							
Environmental restoration	167,609	167,855	167,855	167,855	+ 246		
Legislative proposal							
Technology development and transfer	3,864	3,910	3,910	3,910	+46		
Financial management	6,142	6,253	6,253	6,253	+ 111		
Executive direction	7,633	7,918	7,918	7,918	+ 285		
TOTAL, Abandoned Mine Reclamation Fund	185,248	185,936,910	185,936	185,936	+ 688		
TOTAL, OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT	294,157	298,145	298,145	298,145	+ 3,988		
BUREAU OF INDIAN AFFAIRS							
Operation of Indian Programs							
Tribal Budget System							
Tribal Priority Allocations:							
Tribal government							
Human services							
Education							
Public safety and justice							
Community development							
Resources management							
Trust services							
General administration							
Subtotal, Tribal Priority Allocations							
Other Recurring Programs:							
Education:							
School operations:							
Forward-funded							
Other school operations							
Subtotal, School operations							
Continuing education							
Subtotal, Education							
Resources management							

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2006 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2007—Continued
 [In thousands of dollars]

Item	2006 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with		
					2006 appropriation	Budget estimate	House allowance
Subtotal, Other Recurring Programs							
Non-Recurring Programs:							
Community development							
Resources management							
Trust services							
Subtotal, Non-Recurring Programs							
Total, Tribal Budget System							
BIA Operations							
Central Office Operations:							
Tribal government							
Human services							
Community development							
Resources management							
Trust services							
General administration:							
Education program management							
Personnel services							
Other general administration							
Subtotal, General administration							
Subtotal, Central Office Operations							
Regional Office Operations:							
Tribal government							
Human services							

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2006 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2007—Continued

(In thousands of dollars)

Item	2006 appropriation	Budget estimate		House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
		Budget estimate	House allowance			2006 appropriation	Budget estimate	House allowance
Welfare assistance	85,190	74,179	74,179	74,179	80,179	-5,011	+6,000	+6,000
Indian Child Welfare Act	10,909	10,167	10,167	10,167	10,167	-742		
Housing improvement program	18,830	18,849	18,849	18,849	18,849	+19		
Human services program oversight	3,873	3,936	3,936	3,936	3,936	+63		
Subtotal, Human Services	150,416	139,385	139,385	139,385	145,385	-5,031	+6,000	+6,000
Trust—Natural Resources Management:								
Natural resources, general	4,925	4,158	4,158	4,158	4,158	-767		
Irrigation operations and maintenance	13,042	12,480	12,480	12,480	12,480	-562		
Rights protection implementation	21,262	18,148	18,148	18,148	19,148	-2,114	+1,000	
Tribal management/development program	10,146	4,315	4,315	4,315	9,615	-531	+5,300	+5,300
Endangered species	1,192	2304,158	2304,158	2304,158	230	-962		
Integrated resource information program	1,250	1,250	1,250	1,250	1,250			
Agriculture and range	24,272	23,554	23,554	23,554	23,554	-718		
Forestry	42,137	43,094	43,094	43,094	43,094	+957		
Water resources	11,502	9,713	9,713	9,713	11,713	+211	+2,000	+2,000
Fish, wildlife and parks	6,525	6,506,230	6,506	6,506	6,506	-19		
Minerals and mining	8,179	11,464	9,464	9,464	11,464	+3,285	+2,000	+2,000
Resource management program oversight	8,322	7,598	7,598	7,598	7,598	-724		
Subtotal, Trust—Natural Resources Management	152,754	142,510	141,510	141,510	150,810	-1,944	+8,300	+9,300
Trust—Real Estate Services:								
Trust services, general	11,069	10,492	10,492	10,492	10,492	-577		
Navajo-Hopi settlement program	1,139	1,162	1,162	1,162	1,162	+23		
Probate	15,708	19,075	18,019	18,019	19,075	+3,367	+1,056	+1,056
Land title and records offices	13,436	13,835	13,835	13,835	13,835	+399		
Real estate services	40,578	47,647	47,647	47,647	45,647	+5,069	-2,000	-2,000
Land records improvement	7,891	16,801	16,801	16,801	16,801	+8,910		
Environmental quality	11,988	12,000	12,000	12,000	12,000	+12		
Alaskan native programs	1,391	1,001	1,001	1,001	1,001	-390		

Rights protection	14,274	14,345	14,345	14,345	14,345	+71	.....	.....
Real estate services oversight	24,368	16,291	16,291	16,291	16,291	-8,077	.....	.....
Subtotal, Trust—Real Estate Services	141,842	152,649	151,593	150,649	150,649	+8,807	-2,000	-944	
Education:		16,291							
Elementary and secondary programs (forward funded)	457,750	457,352	457,352	457,352	457,352	-398	.....	.....
Elementary and secondary programs	77,223	60,800	73,859	75,171	75,171	-2,052	+14,371	+1,312	
Post secondary programs	102,674	103,161	103,161	114,440	114,440	+11,766	+11,279	+11,279	
Education management	8,783	17,842	17,842	17,842	17,842	+9,059	.....	.....
Subtotal, Education	646,430	639,155	652,214	664,805	664,805	+18,375	+25,650	+12,591	
Public Safety and Justice:									
Law enforcement	193,377	197,426	197,426	201,620	201,620	+8,243	.....	+4,194
Tribal courts	17,621	12,109	12,109	12,109	12,109	-5,512	.....	.....
Fire protection	1,144	.....	.....	1,144	1,144	.....	+1,144	+1,144
Subtotal, Public Safety and Justice	212,142	213,729	209,535	214,873	214,873	+2,731	+1,144	+5,338	
Community and Economic Development:									
Job placement and training	8,396	8,467	8,467	8,467	8,467	+71	.....	.....
Economic development	4,407	4,401	.....	4,401	4,401	-6	.....	.....
Road maintenance	27,386	25,336	25,336	25,336	25,336	-2,050	.....	.....
Community development	10,148	.....	.....	4,350	4,350	-5,798	+4,350	+4,350
Indian arts and crafts board .....	.....	.....	.....	.....	.....	.....	.....	.....
Community development oversight	1,445	971,401	971	971	971	-474	.....	.....
Subtotal, Community and Economic Development	51,782	39,175	39,175	43,525	43,525	-8,257	+4,350	+4,350	
Executive Direction and Administrative Services	232,135	238,253	238,253	237,753	237,753	+5,618	-500	-500	
Total, Operation of Indian Programs	1,962,190	1,966,594	1,973,403	2,005,538	2,005,538	+43,348	+38,944	+32,135	
BIA SPLITS									
Natural resources	(152,754)	(142,510)	(141,510)	(150,810)	(150,810)	(-1,944)	(+8,300)	(+9,300)	
Forward-funding	(457,750)	(457,352)	(457,352)	(457,352)	(457,352)	(-398)	.....	.....
Education	(188,680)	(181,803)	(194,862)	(207,453)	(207,453)	(+18,773)	(+25,650)	(+12,591)	
Community development	(1,163,006)	(1,184,929)	(1,179,679)	(1,189,923)	(1,189,923)	(+26,917)	(+4,994)	(+10,244)	
Total, BIA splits	(1,962,190)	(1,966,594)	(1,973,403)	(2,005,538)	(2,005,538)	(+43,348)	(+38,944)	(+32,135)	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2006 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2007—Continued
(In thousands of dollars)

Item	2006 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with		
					2006 appropriation	Budget estimate	House allowance
Construction							
Education	206,787	157,441	157,441	157,441	-49,346	.....	.....
Public safety and justice	11,603	11,611	11,611	11,611	+8	.....	.....
Resources management	45,099	37,810	38,560	44,220	-879	+6,410	+5,660
General administration	2,105	2,111	2,111	2,111	+6	.....	.....
Construction management	5,988	.....	6,076	6,076	+88	.....	.....
Total, Construction	271,582	215,049	215,799	221,459	-50,123	+6,410	+5,660
Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians							
White Earth Land Settlement Act (Admin)	634	625	625	625	-9	.....	.....
Hoopa-Yurok settlement fund	254	250	250	250	-4	.....	.....
Pyramid Lake water rights settlement	144	142	142	.....	-2	.....	.....
Ute Indian water rights settlement .....	.....	7,500	7,500	7,500	+7,500	.....	.....
Rocky Boy's .....	.....	.....	.....	.....	.....	.....	.....
Shivwits Band Settlement .....	.....	.....	.....	.....	.....	.....	.....
Santo Domingo Pueblo Settlement .....	.....	.....	.....	.....	.....	.....	.....
Colorado Ute Settlement	8,111	.....	142	.....	-8,111	.....	.....
Cherokee, Choctaw, and Chickasaw settlement	9,829	10,339	10,339	10,339	+510	.....	.....
Quinault Settlement	9,827	316	316	316	-9,511	.....	.....
Zuni Water Settlement	5,444	.....	.....	.....	-5,444	.....	.....
Nez Perce/Snake River .....	.....	14,774	20,041	20,041	+20,041	+5,267	.....
Cuba Lake Settlement .....	.....	.....	.....	.....	.....	.....	.....
Total, Miscellaneous Payments to Indians	34,243	33,946	39,213	39,213	+4,970	+5,267	.....
Indian Guaranteed Loan Program Account							
Indian guaranteed loan program account	6,255	6,262	6,262	6,262	+7	.....	.....

	2,274,270	2,221,851	2,234,677	2,272,472	- 1,798	+ 50,621	+ 37,795
TOTAL, BUREAU OF INDIAN AFFAIRS							
DEPARTMENTAL OFFICES							
Insular Affairs							
Assistance to Territories							
Territorial Assistance:							
Office of Insular Affairs	7,273	7,624	8,024	7,624	+ 351		- 400
Technical assistance	10,524	8,226	11,026	10,346	- 178	+ 2,120	- 680
Maintenance assistance fund	2,266	2,277	2,277	2,277	+ 11		
Brown tree snake	2,660	2,673	2,673	2,673	+ 13		
Insular management controls	1,469	1,476	1,476	1,476	+ 7		
Coral reef initiative	493	495	495	495	+ 2		
Water and wastewater projects	985	990	990	990	+ 5		
Subtotal, Territorial Assistance	25,670	23,761	26,961	25,881	+ 211	+ 2,120	- 1,080
American Samoa: Operations grants	22,770	22,880	22,880	22,880	+ 110		
Northern Marianas: Covenant grants	27,720	27,720	27,720	27,720			
Total, Assistance to Territories	76,160	74,361	77,561	76,481	+ 321	+ 2,120	- 1,080
Compact of Free Association							
Compact of Free Association—Federal services	2,820	2,862	2,862	2,862	+ 42		
Mandatory payments—program grant assistance	2,000	2,000	2,000	2,000			
Enewetak support	493		500	500	+ 7	+ 500	
Total, Compact of Free Association	5,313	4,862	5,362	5,362	+ 49	+ 500	
Total, Insular Affairs	81,473	79,223	82,923	81,843	+ 370	+ 2,620	- 1,080
Departmental Management							
Departmental direction	13,391	13,514	13,514	13,514	+ 123		+ 142
Management and coordination	28,916	30,399	30,257	30,399	+ 1,483		+ 400
Hearings and appeals	7,950	7,895	7,495	7,895	- 55		
Central services	33,367	35,095	35,095	35,095	+ 1,728		
Bureau of Mines workers compensation/unemployment	643	627	627	627	- 16		
Take Pride in America	493	499	499	499	+ 6		

Total, Land Acquisition	41,772	25,075	7,500	36,985	- 4,787	+ 11,910	+ 29,485
Acquisition of lands for national forests, special acts	1,053	1,053	1,053	1,053	.....	.....	.....
Acquisition of lands to complete land exchanges	231	231	231	231	.....	.....	.....
Range betterment fund	2,920	3,932	3,932	3,932	+ 1,012	.....	.....
Gifts, donations and bequests for forest and rangeland research	63	63	63	63	.....	.....	.....
Management of national forest lands for subsistence uses	4,975	5,311	5,311	5,311	+ 336	.....	.....
TOTAL, FOREST SERVICE	4,277,762	4,096,728	4,192,266	4,154,133	- 123,629	+ 57,405	- 38,133
DEPARTMENT OF HEALTH AND HUMAN SERVICES							
INDIAN HEALTH SERVICE							
Indian Health Services							
Clinical Services:							
IHS and tribal health delivery:							
Hospital and health clinic programs	1,339,539	1,429,772	1,439,047	1,430,072	+ 90,533	+ 300	- 8,975
Dental health program	117,731	126,957	126,957	126,957	+ 9,226	.....	.....
Mental health program	58,455	61,695	61,695	61,695	+ 3,240	.....	.....
Alcohol and substance abuse program	143,198	150,634	150,634	150,634	+ 7,436	.....	.....
Contract care	499,562	536,259	536,259	536,259	+ 36,697	.....	.....
Catastrophic health emergency fund	1,735	18,000	18,000	18,000	+ 265	.....	.....
Subtotal, Clinical Services	2,176,220	2,323,317	2,332,592	2,323,617	+ 147,397	+ 300	- 8,975
Preventive Health:							
Public health nursing	48,959	53,043	53,043	53,043	+ 4,084	.....	.....
Health education	13,584	14,490	14,490	14,490	+ 906	.....	.....
Community health representatives program	52,946	55,790	55,790	55,790	+ 2,844	.....	.....
Immunization (Alaska)	1,621	1,708	1,708	1,708	+ 87	.....	.....
Subtotal, Preventive Health	117,110	125,031	125,031	125,031	+ 7,921	.....	.....
Urban health projects	32,744	.....	32,744	32,744	.....	+ 32,744	.....
Indian health professions	31,039	31,697	31,697	31,697	+ 658	.....	.....
Tribal management	2,394	2,488	2,488	2,488	+ 94	.....	.....
Direct operations	62,194	63,804	63,804	63,804	+ 1,610	.....	.....
Self-governance	5,668	5,847	5,847	5,847	+ 179	.....	.....
Contract support costs	264,730	270,316	270,316	270,316	+ 5,586	.....	.....
Fixed cost decrease .....	.....	.....	- 34,383	- 20,000	- 20,000	- 20,000	+ 14,383

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2006 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2007—Continued
 [In thousands of dollars]

Item	2006 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with		
					2006 appropriation	Budget estimate	House allowance
Medicare/Medicaid Reimbursements: Hospital and clinic accreditation (Est. collecting)	(648,208)	(684,119)	(684,119)	(684,119)	(+ 35,911)	.....	.....
Total, Indian Health Services	2,692,099	2,822,500	2,830,136	2,835,544	+ 143,445	+ 13,044	+ 5,408
(Non-contract services)	(2,174,802)	(2,268,241)	(2,275,877)	(2,281,285)	(+ 106,483)	(+ 13,044)	(+ 5,408)
(Contract care)	(499,562)	(536,259)	(536,259)	(536,259)	(+ 36,697)	.....	.....
(Catastrophic health emergency fund)	(17,735)	(18,000)	(18,000)	(18,000)	(+ 265)	.....	.....
Indian Health Facilities							
Maintenance and improvement	51,633	52,668	52,668	52,668	+ 1,035	.....	.....
Sanitation facilities	92,143	94,003	94,003	94,003	+ 1,860	.....	.....
Construction facilities	37,779	17,664	36,664	27,664	- 10,115	+ 10,000	- 9,000
Facilities and environmental health support	150,709	161,333	161,333	161,333	+ 10,624	.....	.....
Equipment	20,947	21,619	21,619	21,619	+ 672	.....	.....
Fixed cost decrease .....	.....	.....	- 2,714	.....	.....	.....	+ 2,714
Total, Indian Health Facilities	353,211	347,287	363,573	357,287	+ 4,076	+ 10,000	- 6,286
TOTAL, INDIAN HEALTH SERVICE	3,045,310	3,169,787	3,193,709	3,192,831	+ 147,521	+ 23,044	- 878
NATIONAL INSTITUTES OF HEALTH							
National Institute of Environmental Health Sciences	79,108	78,414	79,414	78,414	- 694	.....	- 1,000
AGENCY FOR TOXIC SUBSTANCES AND DISEASE REGISTRY							
Toxic substances and environmental public health	74,905	75,004	76,754	75,004	+ 99	.....	- 1,750
TOTAL, DEPARTMENT OF HEALTH AND HUMAN SERVICES	3,199,323	3,323,205	3,349,877	3,346,249	+ 146,926	+ 23,044	- 3,628