

DEPARTMENT OF THE INTERIOR AND RELATED  
AGENCIES APPROPRIATIONS BILL, 1993

JULY 29 (legislative day JULY 23), 1992.—Ordered to be printed

Mr. BYRD, from the Committee on Appropriations,  
submitted the following

REPORT

[To accompany H.R. 5503]

The Committee on Appropriations, to which was referred the bill (H.R. 5503) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1993, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended:

AMOUNTS IN NEW BUDGET (OBLIGATIONAL) AUTHORITY, FISCAL  
YEAR 1993

Amount of bill passed by House .....	\$12,649,152,000
Amount of decrease by Senate .....	- 6,205,000
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Total of bill as reported to Senate .....	12,642,947,000
Estimates considered by House .....	12,224,546,000
Estimates considered by Senate .....	12,224,546,000
Over the budget estimate, 1993 .....	+ 418,401,000
Over appropriations, 1992 .....	+ 119,547,000

*State reclamation program grants.*—The Committee recommends an appropriation of \$135,000,000 for State reclamation program grants, an increase of \$4,500,000 above the budget estimate and the same as the House allowance. In agreement with the House, the Committee is recommending that each minimum program State is to receive \$2,000,000. In further agreement with the House, the Committee has not included the administration's proposal to consolidate the Federal emergency program and the rural abandoned mine program with the State grants program.

*Federal reclamation programs.*—The Committee recommends an appropriation of \$49,011,000 for Federal reclamation programs, an increase of \$30,750,000 above the budget estimate and \$3,000,000 above the House allowance. The recommended increase includes \$15,000,000 for the Federal emergency program, \$750,000 for high priority projects in nonprimary States and on tribal and Federal lands, and \$15,000,000 for the rural abandoned mine program.

*General administration.*—The Committee recommends a decrease of \$360,000 in general administration for costs associated with converting the OSM accounting system to the FFS.

*Bill language.*—The Committee agrees with bill language added by the House that limits the amounts that may be obligated in emergency reclamation projects, including the amount that may be spent in any one State. As a result, the Committee recommends providing \$22,000,000 for State and Federal programs, of which no State may receive more than 25 percent and no more than \$15,000,000 may be used for Federal emergency programs. The Committee's recommendation allows OSM to reprogram funds from the Federal emergency program account to the State AML grants account as needed for State-administered emergency programs, provided the 25 percent limit per State is not exceeded.

The Committee, however, has not included the remaining bill language provisions proposed by the House. Those provisions relate to monitoring the Wilkes-Barre, PA, field office, deleting provisions relating to the administrative costs of the RAMP program and the denial of 50 percent of a State's AML grant for failing to properly administer its regulatory program, and an administrative provision prohibiting the use of appropriated funds by OSM to create more than one Deputy Director position.

## INDIAN AFFAIRS

### BUREAU OF INDIAN AFFAIRS

#### OPERATION OF INDIAN PROGRAMS

Appropriations, 1992 .....	\$1,274,322,000
Budget estimate, 1993 .....	1,256,485,000
House allowance .....	1,354,151,000
Committee recommendation .....	1,335,944,000

The Committee recommends an appropriation of \$1,335,944,000 an increase of \$79,461,000 above the budget estimate, a decrease of \$18,207,000 below the House allowance, and \$61,622,000 above the fiscal year 1992 level.

The following table provides a comparison of the budget estimate with the Committee recommendations:

	1992 enacted	Budget estimate	Committee recommendation	Change
<b>Tribal priority allocations:</b>				
Tribal government .....	\$54,975,000	\$65,790,000	\$65,790,000	.....
Human services .....	69,501,000	71,148,000	72,605,000	+ \$1,457,000
Education .....	35,168,000	33,801,000	33,801,000	.....
Public safety and justice .....	87,139,000	87,065,000	86,565,000	- 500,000
Community development .....	4,251,000	4,195,000	4,195,000	.....
Resources management .....	85,253,000	85,068,000	85,068,000	.....
Other trust services .....	4,037,000	3,864,000	3,864,000	.....
General administration .....	26,610,000	26,762,000	26,762,000	.....
Special distributions .....	.....	.....	17,000,000	+ 17,000,000
Subtotal, tribal priority allocations .....	366,934,000	377,693,000	395,650,000	+ 17,957,000
<b>Other recurring programs:</b>				
Tribal government .....	3,350,000	3,157,000	6,664,000	+ 3,507,000
Human services .....	101,471,000	100,024,000	107,024,000	+ 7,000,000
<b>Education:</b>				
School operations .....	294,134,000	306,882,000	314,382,000	+ 7,500,000
Continuing education .....	23,394,000	23,394,000	23,394,000	.....
Johnson O'Malley .....	23,590,000	22,177,000	23,177,000	+ 1,000,000
Subtotal, education .....	341,118,000	352,453,000	360,953,000	+ 8,500,000
Community development .....	65,579,000	60,004,000	65,814,000	+ 5,810,000
Resources management .....	38,906,000	28,967,000	37,103,000	+ 8,136,000
Other trust services .....	4,267,000	4,547,000	4,547,000	.....
Subtotal, other recurring programs .....	554,691,000	549,152,000	582,105,000	+ 32,953,000
<b>Nonrecurring programs:</b>				
Tribal government .....	65,668,000	65,531,000	70,531,000	+ 5,000,000
Education .....	19,748,000	21,448,000	23,748,000	+ 2,300,000
Public safety and justice .....	1,983,000	1,983,000	1,983,000	.....
Community development .....	11,849,000	4,257,000	11,257,000	+ 7,000,000
Resources management .....	33,192,000	22,810,000	33,180,000	+ 10,370,000
Other trust services .....	17,506,000	7,480,000	17,196,000	+ 9,716,000
Subtotal, nonrecurring programs .....	149,946,000	123,509,000	157,895,000	+ 34,386,000
<b>Central office operations:</b>				
Tribal government .....	3,723,000	3,720,000	3,720,000	.....
Human services .....	1,362,000	1,358,000	1,358,000	.....
Public safety and justice .....	2,883,000	3,071,000	3,071,000	.....
Community development .....	666,000	1,952,000	1,452,000	- 500,000
Resources management .....	5,772,000	5,243,000	5,243,000	.....
Other trust services .....	935,000	934,000	934,000	.....
General administration .....	37,731,000	39,518,000	39,558,000	+ 450,000
Subtotal, central office operations .....	53,072,000	55,796,000	55,746,000	- 50,000
<b>Area office operations:</b>				
Tribal government .....	2,072,000	1,931,000	1,931,000	.....
Human services .....	1,252,000	1,626,000	1,626,000	.....
Public safety and justice .....	1,008,000	814,000	814,000	.....
Community development .....	372,000	1,132,000	1,132,000	.....
Resources management .....	6,880,000	6,623,000	6,623,000	.....
Other trust services .....	4,254,000	4,092,000	4,092,000	.....
General administration .....	28,614,000	30,699,000	30,699,000	.....

	1992 enacted	Budget estimate	Committee recommendation	Change
Subtotal, area office operations .....	44,452,000	46,917,000	46,917,000	.....
Special programs and pooled overhead:				
Human services .....	5,431,000	5,004,000	5,464,000	+ 460,000
Education .....	20,825,000	17,555,000	20,990,000	+ 3,435,000
Public safety and justice .....	5,754,000	7,087,000	7,087,000	.....
Community development .....	4,647,000	4,499,000	4,619,000	+ 120,000
Resources management .....	8,179,000	8,034,000	8,234,000	+ 200,000
Other trust services .....	8,183,000	12,639,000	12,639,000	.....
General administration .....	52,208,000	48,598,000	48,598,000	.....
Allocation reduction .....	.....	.....	- 10,000,000	- 10,000,000
Total, operation of Indian programs .....	1,274,322,000	1,256,483,000	1,335,944,000	+ 79,461,000

**Reorganization.**—The Committee has agreed to a restructuring of the budget, which is reflected in the table above. The restructuring was proposed by the joint reorganization task force in an effort to more clearly identify the amounts which are included in the tribal budget system and the amounts provided to Bureau operations.

**Tribal priority allocations.**—The Committee recommends an increase of \$17,957,000 for tribal priority allocations. The Committee recommends an increase of \$1,457,000 for the Indian Child Welfare Act. Within this amount, the Navajo child sexual abuse project and the Hopi child sexual abuse project should be continued at their current level of funding.

The Committee recommends a decrease of \$500,000 for public safety and justice to reduce the funding for juvenile detention centers, because not all of the juvenile detention centers for which funding was requested will be operational in fiscal year 1993.

The Committee recommends an increase of \$17,000,000 for special distributions for individual tribal budgets. The Committee expects the Bureau to distribute this funding to all tribal budgets according to their base. Within the total provided, \$1,000,000 is recommended as an increase for the base of the Michigan tribes. The Committee is aware of the difficulty that small tribes have in meeting their fundamental needs. Special consideration should be given to assist the Fort Sill Apache Tribe in Oklahoma and other such small tribes in meeting their administrative operating costs.

**Other recurring programs.**—The Committee recommends an increase of \$32,953,000 for other recurring programs. The Committee concurs with the inclusion of the welfare assistance grants, the Indian School Equalization Program [ISEP], the Johnson O'Malley educational assistance program, road maintenance, and housing improvement programs within this portion of the budget. The Committee concurs that these programs should be allocated and/or distributed in the same manner in which they were in fiscal year 1992.

Within tribal government, an increase of \$3,507,000 is recommended, which includes \$280,000 for the Aroostook Band of Micmac Indians, \$247,000 for the Coquille Tribe, \$1,164,000 for the Oneida Tribe of New York, \$466,000 for the Ponca Tribe, \$250,000 for the Yurok Interim Council, and \$1,100,000 for the Yurok Tribe.

Of the amount provided for the Ponca Tribe, \$100,000 is for the tribe's economic plan.

The Committee recommends an increase of \$7,000,000 for welfare assistance grants within human services. Of the amount provided, the Committee expects the Bureau to provide at least \$2,000,000 for continuation of the EARN employment assistance program in fiscal year 1993. The Committee expects the Bureau to continue the momentum and success to date of the programs operated by the Acoma, Cherokee, Flathead, and Mississippi Choctaw, as well as consider the applications of other tribes interested in participating in the EARN program.

The Committee recommends an increase of \$8,500,000 for education. Within school operations, the Committee recommends an increase of \$8,000,000 for the ISEP formula funds to meet increased student enrollment, an increase of \$200,000 for a home instruction program for preschool children in Alaska, an increase of \$100,000 for the Navajo child sexual abuse project, and an increase of \$1,000,000 to restore the Johnson O'Malley program to the current level. The Committee recommends a decrease of \$800,000 for the PATS/PACE early childhood program.

Within community development, the Committee recommends an increase of \$5,810,000, including \$810,000 for road maintenance and \$5,000,000 for the housing improvement program to restore these programs to the current level. The Committee is concerned by the condition of the housing of many of the tribes and that funding for the housing improvement program is not being expended in a timely fashion. Therefore, the Committee directs the Bureau to report to the Committee by February 1, 1993, on the status of funds by area for the housing improvement program, including the amounts that are obligated but not expended. In particular, the Committee is aware of the housing needs of the Washoe Tribe and further directs the Bureau to work with the tribe to address their acute housing needs and to report to the Committee by February 1, 1993, on how the housing needs of the tribe are being addressed within the program.

The Committee strongly supports the roads program and is concerned about the slow pace of the distribution of funds for much-needed roads. The Committee urges the Bureau to examine the program in order to ensure that contracts are processed and funds are allocated as expeditiously as possible, but consistent with established policies, such as laws governing Indian employment preference and Small Business Administration set-aside requirements. The Committee directs the Bureau to report to the Committee on a biannual basis the status of the distribution of funds provided for the program.

The Committee recommends an increase of \$8,136,000 for resources management. The Committee recommends a decrease of \$1,000,000 for irrigation operations and maintenance.

The Committee recommends an increase of \$5,097,000 for rights protection implementation to restore the program to the fiscal year 1992 level including: \$1,500,000 for the timber-fish-wildlife initiative; \$100,000 is for the Northwest Indian Fish Commission; \$200,000 for the Quileute Tribe; \$50,000 for the Suquamish Tribe; \$362,000 for the Columbia River Intertribal Fish Commission;

\$1,150,000 for the Great Lakes Indian Fish and Wildlife Commission; \$500,000 for the 1854 Authority, including the Fond du Lac Tribe; \$158,000 for the Chippewa/Ottawa Treaty Fishery Management Authority; \$213,000 for the Klamath conservation program; \$64,000 for the United States/Canada Pacific Salmon Commission; \$200,000 for Lake Roosevelt; \$300,000 for the Upper Columbia United Tribes; and \$300,000 for the Circle of Flight wetlands project.

For fish hatchery operations, the Committee recommends an increase of \$438,000, which will restore the program to the 1992 level except for the one-time add-on for the Pyramid Lake hatchery. Of the funds provided, \$100,000 each is provided as restorations to the Makah and Nisqually Tribes. The Committee is aware that fisheries funds were inadvertently diverted from the fish hatchery operations funding to self-governance tribes for fiscal year 1993. The Committee expects the Bureau to restore these funds for fiscal year 1993.

The Committee recommends an increase of \$200,000 for fish hatchery maintenance, which will maintain the program at the fiscal year 1992 level of funding.

The Committee recommends an increase of \$3,401,000 for tribal management/development plans for the following projects:

<i>Project</i>	<i>Amount</i>
Alaska-Chugach Regional Resources Commission .....	\$350,000
Bad River fish and wildlife .....	75,000
Bison project .....	400,000
Columbia River tribes planning .....	200,000
Duck Valley fishery .....	100,000
Fond du Lac Tribe .....	49,000
Fort Peck tribes .....	80,000
Hualapai wildlife .....	200,000
Keeweenaw Bay fisheries .....	50,000
Lac du Flambeau fish and wildlife .....	175,000
Menominee fish and wildlife .....	150,000
Metlakatla natural resources .....	34,000
Native American Fish and Wildlife Society .....	200,000
Navajo natural heritage program .....	260,000
Passamaquaddy conservation .....	100,000
Skokomish delta recovery plan .....	175,000
St. Croix Chippewa fish and wildlife .....	50,000
Umatilla fisheries .....	237,000
White Earth natural resources .....	55,000
White Mountain Apache wetlands and fisheries .....	50,000
Wisconsin tribes fishery resource planning .....	175,000
Yakima fish and wildlife .....	200,000
Restore reduction to other tribes .....	36,000
 Total .....	 <hr/> 3,401,000

The Committee understands that the Bureau of Indian Affairs has refused to provide funds for the Seneca Nation of Indians in natural resources and other areas, claiming that the restricted fee status of the nation lands makes the nation ineligible for such funding. It is the Committee's understanding that no valid legal basis has been put forth for this position. The Committee directs the Bureau to provide funds for the Seneca Nation on the same basis as it does for tribes whose lands are in trust.

*Nonrecurring programs.*—The Committee recommends an increase of \$34,386,000 for nonrecurring programs. Of this amount,

the Committee recommends an increase of \$5,000,000 to meet the fiscal year 1992 shortfall for contract support.

The Committee recommends an increase of \$2,300,000 for education, which includes an increase of \$4,000,000 for administrative cost grants and a decrease of \$1,700,000 for innovative school grants. Within the funding provided for education activities, the Committee has attempted to address the highest priority needs of all the schools. While the Committee recognizes the potential for the innovative school grants, the Committee is concerned that such a program would benefit only a few schools.

Within community development, the Committee recommends an increase of \$7,000,000 for economic development activities. The Committee does not agree with the administration that the economic business development grant program should be eliminated and has provided \$5,500,000 to partially restore the program. The Bureau has failed to provide the Committee with compelling evidence that the economic development needs of the tribes would be better addressed through the guaranteed loan program. The Committee has increased the funding for the community and economic development grant program by \$1,500,000 to permit greater participation in this program.

The Committee received numerous requests for funding to aid in the development of natural resources to assist the tribes in economic development. Unfortunately, due to budget constraints the Committee was not able to fund many of these requests. The Committee encourages these tribes and Alaska Natives, including the Bering Sea Fisherman's Association, to apply for the business development grants and the economic and community development grants. The Committee is aware of the infrastructure funding sought by the Confederated Tribes of the Umatilla Indian Reservation, the Santa Clara Pueblo, and the Alaska Native Heritage Park for economic development. The Committee has provided an overall increase for economic development projects and encourages the Confederated Tribes, the Santa Clara Pueblo, and the Alaska Native Heritage Park to proceed through the established procedures to obtain funding for the projects. The Committee expects the Bureau to give serious consideration to these worthy projects, as well as the breakwater and marina project of the Makah Tribe.

The Committee recommends an increase of \$10,370,000 for resources management. The Committee recommends an increase of \$650,000 to restore the Gila River farms to the fiscal year 1992 level. The Committee recommends increases of \$2,300,000 for forestry development, \$500,000 for woodland management, and \$320,000 for unresolved hunting and fishing rights to restore these programs to the current level. Within the increase of \$3,800,000 provided to restore water management, \$190,000 is provided for the Colorado River Indian tribes water resources management office, and \$500,000 is provided for the Tohono O'Odham Nation to continue the study mandated by the Southern Arizona Water Rights Settlement Act. Within the funds for water management are funds to continue the Minnesota Chippewa Water Research Laboratory and the Miccosukee and Seminole water management and Colville water quality programs. Also included within these funds is \$550,000 for freshwater resource planning in the State of Wash-

ington, with \$350,000 earmarked for the Muckleshoot Tribe. As in the past, none of these funds are to be used for litigation.

The Committee recommends an increase of \$200,000 to continue cadastral surveys on the Yurok Reservation, \$2,000,000 to partially restore mineral assessments, and \$600,000 to partially restore the minerals special projects program. Within the funding provided for cadastral surveys, \$375,000 is provided for continuation of cadastral surveys of the Arkansas riverbed.

Within the funds provided for the minerals and mining program, the Committee expects the Bureau to work with the Osage Tribe to administer the tribe's vast mineral estate and provide sufficient resources and staff to manage the trust resource properly. The Committee is concerned that the Bureau has not provided sufficient resources to the Osage Tribe to properly administer the trust resource and is aware that an independent audit has identified the deficiencies which exist. Therefore, the Committee directs the Bureau to provide the Committee with a report by February 1, 1993, which details how the Bureau has worked with the Osage Tribe to ensure that the Committee's concerns have been addressed.

The Committee recommends an increase of \$1,020,000 to restore litigation support to the fiscal year 1992 level. Within the funds provided, the Committee expects the Bureau to continue funding for Fort McDowell water rights settlement and \$200,000 is available for the Arkansas Riverbed Authority.

The Committee recognizes the financial pressures on the Skokomish Tribe as a result of the dual legal negotiations in which the tribe is currently engaged. These negotiations are essential to facilitate a negotiated settlement and avoid costly litigation. Accordingly, the Committee directs the Bureau to carefully review and give every consideration to the legal assistance needs of the Skokomish Tribe and report back to the Committee on their findings.

The Committee recommends an increase of \$8,000,000 to restore water rights negotiation and litigation to the fiscal year 1992 level. Within the funds provided, \$350,000 is provided to continue implementation of the Pyramid Lake settlement, \$1,800,000 is provided to continue the Little Colorado River litigation support and negotiation, and \$470,000 is provided for continued participation by the Lower Elwha S' Klallam Tribe in FERC proceedings related to removal of dams.

The Committee recommends an increase of \$626,000 to restore attorney fees to the fiscal year 1992 level and \$70,000 is provided for unresolved rights issues for the Alaska Sea Otter Commission.

*Central office operations.*—The Committee recommends a decrease of \$350,000 for central office operations. Within executive direction, the Committee recommends a decrease of \$250,000 for the lapse rate for new positions for records management. The Committee recommends an increase of \$400,000 for the Joint Federal-State Commission on Policies and Practices Affecting Alaska Natives in order that it may complete its work in this final year of its authorization. Within the funds provided for education management, \$300,000 is for the Close-Up program in fiscal year 1993. Bill language has been included for the Close-Up funding. The Committee

recommends a decrease of \$500,000 for technical assistance within community development.

The Committee is encouraged by the cooperation between the Bureau and the United Indians of All Tribes Foundation to seek alternatives for the development of the Pacific Northwest National Indian Heritage Center.

The Committee is aware of the concerns expressed by Alaska Natives that Bureau funding in Alaska for a number of Alaska programs does not appear to be based on need, nor on its native population. The Committee directs that the Bureau study the relative equities of programs provided for the benefit of other native American populations and those available for Alaskans, and to report back to the Committee by June 1, 1993. Such a study should specifically address what programs or services are not provided by the Bureau in Alaska, but which are provided in other regions, and what information the Bureau relied on in completing this study.

The Committee directs the Bureau to submit to the Committee by June 1, 1993, a report which identifies all tribal and individual payees of checks canceled pursuant to section 1003 of the Competitive Equality Banking Act of 1987. The Bureau should advise the Committee of the amount of funds that would be necessary to liquidate the legal obligations owed to tribal and individual payees of any checks canceled pursuant to section 1003 of the Competitive Equality Banking Act of 1987.

*Area office operations.*—Within the funds provided for the Alaska Lands Act, the Committee recommends the Bureau allocate \$200,000 to assist the Alaska Native Foundation to provide necessary education, training, and technical assistance to village corporations for reconveyance requirements under section 14(c) of the Alaska Native Claims Settlement Act, Public Law 92-203 as amended.

*Special programs and pooled overhead.*—The Committee recommends an increase of \$4,215,000 for special programs and pooled overhead. The Committee recommends an increase of \$460,000 for human services to restore the United Tribes Technical College to the fiscal year 1992 level.

The Committee recommends an increase of \$3,435,000 for education. Within this increase, \$1,746,000 is provided to Haskell Indian Junior College and \$989,000 is provided the Southwestern Indian Polytechnic Institute to restore funding to the fiscal year 1992 levels. The Bureau included in its fiscal year 1993 budget request a proposal which would have instituted tuition charges for these institutions beginning with the fall 1992 semester and reduced funding for both institutions based on the receipt of the tuition charges. The Committee does not agree with the proposed tuition charges and has restored funding to the fiscal year 1992 level. The Committee expects the Bureau to include in any future proposals the estimates of the total related costs and estimated revenues of such a proposal. The Committee recommends an increase of \$700,000 for special higher education scholarships, including \$160,000 for the Pre-Law Summer Institute for American Indians administered by the American Indian Law Center at the University of New Mexico and \$540,000 for the scholarship program of the American Indian Graduate Center.

The Committee strongly encourages the Bureau to continue working with the University of Oklahoma to provide the funding necessary to develop a comprehensive and practical curriculum in contemporary economic development to train native American economic development professionals.

*Public safety and justice.*—Within the funds provided for special law enforcement, \$125,000 is provided for the Hungry Valley area of the Reno-Sparks Colony, where there is currently no law enforcement available to the community.

For community development, there is an increase of \$120,000 to restore the housing training program to the fiscal year 1992 level. The Committee recommends an increase of \$200,000 for resources management to restore the Intertribal Agriculture Council to the fiscal year 1992 level.

*Other.*—The Committee is aware of the potential problems that can be caused by the rapid expansion of Indian gaming projects and the need for Bureau coordination and monitoring required by the Indian Gaming Regulatory Act. The Committee is aware that the Department did not request funding for these activities for fiscal year 1993. The Committee expects the Department to submit a reprogramming which would identify the amounts necessary to carry out these oversight activities and the sources of funds proposed to be used. The Department should also identify how these activities will be carried out within the Department.

*Bill language.*—The Committee has continued bill language included in fiscal year 1992 which extends the statute of limitations with relation to Indian trust fund management. The Committee has included bill language which will allow Alaska Native Corp., lands to be eligible to participate in the Bureau's forestry program. The Committee also continues language which provides for the continued operation of the joint reorganization task force, which has been charged with reviewing the restructuring of the Bureau, further changes to the budget process, and other reorganization issues, and to include full consultation with tribes prior to submission of recommendations to the Congress. The Committee has not agreed to the language proposed by the administration which would have changed the method by which the Johnson O'Malley educational assistance funds are distributed.

The Committee has included bill language which would clarify the eligibility of Alaska Native villages to participate in the Indian road maintenance program.

Bill language has been included which clarifies the definition of which roads in Alaska should be included when determining the allocation of road construction funding.

#### CONSTRUCTION

Appropriations, 1992 .....	\$149,658,000
Budget estimate, 1993 .....	81,591,000
House allowance .....	152,446,000
Committee recommendation .....	141,746,000

The Committee recommends an appropriation of \$141,746,000, an increase of \$60,155,000 above the budget estimate, a decrease of \$10,700,000 below the House allowance, and a decrease of \$7,912,000 below the fiscal year 1992 level.

The following table provides a comparison of the budget estimate with the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Tribal government .....	\$1,645,000	\$1,645,000	
Education .....	64,059,000	83,059,000	+ \$19,000,000
Public safety and justice .....	2,383,000	2,383,000	
Community development .....			
Resources management .....	4,785,000	41,190,000	+ 36,405,000
General administration .....	8,719,000	13,469,000	+ 4,750,000
Contract support .....			
<b>Total .....</b>	<b>81,591,000</b>	<b>141,746,000</b>	<b>+ 60,155,000</b>

**Reorganization.**—The Committee has agreed with the proposal of the joint reorganization task force to restructure the “Construction” account, as reflected in the table above. As discussed previously, the road maintenance and housing improvement programs have been included in the tribal budget priority system.

**Education.**—The Committee recommends an increase of \$19,000,000 for education. Within this increase, \$16,000,000 is to restore the funding for the new school construction program to the fiscal year 1992 level. The Committee recommends an increase of \$3,000,000 for phase II of the new dormitory at Haskell Indian Junior College.

The Committee recognizes that the Puyallup Tribe is facing an emergency in finding adequate interim facilities to carry out tribal school activities. The Committee asks that the Bureau provide support to the Puyallup Tribe in addressing this interim emergency through existing funds, including the removal of nursing quarters for the purpose of placing modular units for use as educational facilities.

The Committee also asks the Bureau to give priority consideration to the Second Mesa School new construction needs. The Committee directs the Bureau to provide an updated estimate of the funds required for the schools which are on the priority and supplemental priority lists for new school construction by February 1, 1993. The Bureau should also include the status of planning and design for each of the facilities on the lists and an estimate of when each project will be ready for construction.

The Committee supports the Bureau’s attempts to more efficiently utilize the funding for facilities improvement and repair by reprogramming funds for projects which experience delays to projects which are ready to begin construction. The Committee approved reprogramming of funds from several projects which experienced delays to several projects which were to be funded in fiscal year 1993. The Committee expects that within the funds provided, the Bureau will provide funding for the following projects which were delayed from fiscal year 1992: Kinlichee Boarding School, AZ; Couer D’Alene Tribal School, phase I, Idaho; Pine Springs Boarding School, phase I, Arizona; and Lac Courte Oreilles School, Wisconsin.

The Committee understands that the Nazlini School is on the fiscal year 1994 facilities improvement and repair priority list for replacement. The Committee expects the Bureau to give priority con-

sideration to replacement of the school out of fiscal year 1993 funds which may become available due to fiscal year 1993 project schedule delays.

The Committee encourages the Bureau to work with the Office of Construction Management and the Indian Health Service to develop a plan to address the urgent health and safety conditions in the Choctaw jail and law enforcement building. The Committee expects the Bureau to submit the plan to the Committee by March 1, 1993, which would address the funding sources and amounts needed to address the urgent health and safety conditions at the facility.

Of the amount provided for facilities improvement and repair, \$997,000 is for a replacement student union/cafeteria for the Sequoyah High School in Oklahoma.

*Resources management.*—The Committee recommends an increase of \$36,405,000 for resources management. Within this increase, \$24,455,000 is provided for irrigation construction as detailed below:

<i>Project</i>	<i>Amount</i>
Crow Creek Sioux, phase III .....	\$1,200,000
Fort Belknap .....	1,380,000
Gila River farms .....	1,225,000
Isleta Pueblo .....	900,000
Navajo Indian irrigation project [NIIP] .....	14,100,000
NIIP alternative study .....	-250,000
San Carlos irrigation project .....	900,000
Seminole .....	1,000,000
Ute Mountain Ute .....	4,000,000
Total .....	24,455,000

The Committee recommends an increase of \$11,200,000 to restore the safety of dams program to the fiscal year 1992 level. As in past years, the Committee does not agree with the administration's proposal to transfer this project to the Bureau of Reclamation and has included bill language to prohibit the transfer of the program. The program should continue to be conducted as it has been in the past, through tribal contracts, with the technical assistance of the Bureau of Reclamation.

The Committee recommends an increase of \$1,000,000 to restore the fish hatcheries rehabilitation program to the fiscal year 1992 level.

*General administration.*—The Committee recommends an increase of \$4,750,000 for general administration. Within this increase, \$3,200,000 is provided to continue advance planning and design at the fiscal year 1992 level. The Committee has also included an increase of \$1,550,000 for land acquisition, including \$1,500,000 for the Suquamish Tribe and \$50,000 to the Ely Shoshone Colony.

#### MISCELLANEOUS PAYMENTS TO INDIANS

Appropriations, 1992 .....	\$87,617,000
Budget estimate, 1993 .....	31,709,000
House allowance .....	39,109,000
Committee recommendation .....	35,109,000

The Committee recommends an appropriation of \$35,109,000, \$3,400,000 above the budget request and \$4,000,000 below the House allowance.

The Committee recommends an appropriation of \$35,109,000, which is an increase of \$3,400,000, for miscellaneous payments to Indians, including \$900,000 for land acquisition for the Aroostook Band of Micmacs in Maine, and \$2,500,000 for land acquisition for the Yurok Tribe in California.

The Committee concurs in the House recommendation that \$900,000 be included for land acquisition for the Aroostook Band of Micmacs in Maine, provided that none of the funds appropriated be used to acquire land, tangible property or interest in Loring Air Force Base, located in Limestone, ME, without the written consent of the Loring Readjustment Committee. Further, the Committee directs the Bureau and the Secretary of the Interior, in efforts related to land and property acquisition for the Micmacs, to also obtain the consent of the Loring Readjustment Committee before transferring to the band any property on or related to Loring Air Force Base. The Committee sees many benefits in a joint and mutually cooperative effort between the band and the Loring Readjustment Committee, and recommends that the two entities work together to reach a mutually satisfactory agreement which meets the needs of both the band and the community directly affected by the potential reuse of the base.

#### NAVAJO REHABILITATION TRUST FUND

Appropriations, 1992 .....	\$3,950,000
Budget estimate, 1993 .....	
House allowance .....	4,000,000
Committee recommendation .....	4,000,000

The Committee recommends a total of \$4,000,000 an increase of \$4,000,000 over the budget request and the same as the House allowance. The Committee expects the Bureau to work with the tribe to ensure a more prompt release of funds appropriated into the trust fund so that the anticipated programs and/or projects may proceed.

#### TECHNICAL ASSISTANCE OF INDIAN ENTERPRISES

Appropriations, 1992 .....	\$987,000
Budget estimate, 1993 .....	2,987,000
House allowance .....	1,987,000
Committee recommendation .....	1,987,000

The Committee recommends an appropriation of \$1,987,000, the same as the House allowance and \$1,000,000 below the budget request for the technical assistance of Indian enterprises.

#### INDIAN DIRECT LOAN PROGRAM ACCOUNT

Appropriations, 1992 .....	\$4,008,000
Budget estimate, 1993 .....	
House allowance .....	2,500,000
Committee recommendation .....	2,500,000

The Committee recommends an appropriation of \$2,500,000, an increase of \$2,500,000 above the budget request for the "Indian Di-

rect Loan Program" account. The increase in funding is recommended for additional loan subsidies, in order to allow approximately \$11,300,000 in additional loans to be made in fiscal year 1992.

#### INDIANS GUARANTEED LOAN PROGRAM ACCOUNT

Appropriations, 1992 .....	\$9,412,000
Budget estimate, 1993 .....	9,770,000
House allowance .....	9,770,000
Committee recommendation .....	9,770,000

The Committee recommends an appropriation of \$9,770,000, the same as the budget request for the "Indian Guaranteed Loan Program" account.

The increased funding is recommended for additional loan subsidies so that the Bureau may provide an additional \$68,800,000 in guaranteed loans.

As with the direct loan program amount, bill language is included to simplify the administration of the various loan accounts with the "Operation of Indian programs" account.

#### TERRITORIAL AFFAIRS

The Congress of the United States has placed in the Secretary of the Interior certain authority and responsibility concerning the territories of the United States—including Guam, the Virgin Islands, American Samoa, and the Commonwealth of the Northern Mariana Islands [CNMI]—as well as the Trust Territory of the Pacific Islands. While under the jurisdiction of the Secretary, these island governments are not entities of the Department of the Interior, nor are they agencies or instrumentalities of the Federal Government. The Committee notes that the United Nations Trusteeship Agreement was terminated with respect to the CNMI, the Republic of the Marshall Islands, and the Federated States of Micronesia by Presidential proclamation on November 3, 1986. Thus, Palau remains as the only area of the former Trust Territory of the Pacific Islands to which the trusteeship agreement still applies.

The broad objectives of the Secretary of the Interior are to promote the economic, social, and political development of the people of each of the island governments, leading toward greater self-government, and to further international peace and security by conducting territorial affairs in close coordination with the defense and foreign policies of the United States.

#### ADMINISTRATION OF TERRITORIES

Appropriations, 1992 .....	\$92,665,000
Budget estimate, 1993 .....	62,025,000
House allowance .....	81,151,000
Committee recommendation .....	78,831,000

The Committee recommends an appropriation of \$78,831,000, an increase of \$16,806,000 above the budget estimate, a decrease of \$2,320,000 below the House allowance, and \$13,834,000 below the fiscal year 1992 appropriation.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES**  
**HEALTH RESOURCES AND SERVICES ADMINISTRATION**  
**INDIAN HEALTH SERVICES**

Appropriations, 1992 .....	\$1,431,603,000
Budget estimate, 1993 .....	1,384,446,000
House allowance .....	1,559,615,000
Committee recommendation .....	1,518,553,000

The Committee recommends an appropriation of \$1,518,553,000 an increase of \$134,107,000 over the budget estimate, \$41,062,000 below the House level, and \$86,950,000 above the fiscal year 1992 appropriation. The Committee remains concerned about the provision of basic health care services for Indians. Backlogs in a number of IHS program areas have resulted in attention to only the most critical of health emergencies. Recommended allowances are contained in the following table:

	Budget estimate	Committee recommendation	Change
Hospital and health clinic programs .....	\$707,098,000	\$854,128,000	+\$147,030,000
Dental health .....	49,229,000	49,344,000	+ 115,000
Mental health .....	29,203,000	36,542,000	+ 7,339,000
Alcohol and substance abuse .....	91,804,000	75,674,000	- 16,130,000
Contract care .....	325,259,000	330,249,000	+ 4,990,000
Public health nursing .....	21,013,000	20,318,000	- 695,000
Health education .....	8,663,000	7,628,000	- 1,035,000
Community health representatives .....	41,059,000	41,059,000	.....
Immunization .....	1,298,000	1,298,000	.....
Urban health projects .....	18,089,000	28,716,000	+ 10,627,000
Indian health professions .....	25,816,000	26,316,000	+ 500,000
Tribal management .....	5,205,000	5,205,000	.....
Direct operations .....	60,710,000	52,076,000	- 8,634,000
Allocation reduction .....	.....	- 10,000,000	- 10,000,000
<b>Total, Indian health services .....</b>	<b>1,384,446,000</b>	<b>1,518,553,000</b>	<b>+ 134,107,000</b>

The Committee continues to be troubled by the administration's presentation of the budget for the Indian Health Service. Exaggerated collection assumptions for third party collections and Medicare and Medicaid reimbursements were assumed again this year despite direction in last year's congressional action not to use collections to offset operations. The budget assumed an increase over the current fiscal year 1992 estimate for third party collections of 600 percent, and a 100-percent increase in the level of Medicare and Medicaid reimbursements. The total 1993 collection assumption is not only 153 percent above the current 1992 assumption, but the Committee notes that the current collection assumption for 1992 is 91 percent lower than the original 1992 assumption presented last year. The Committee has received no information from the administration with which to substantiate the basis for such a tremendous growth in collections and reimbursements. The logical conclusion to be drawn from the IHS budget as submitted is that the administration has chosen to endorse a policy of budget gimmicks.

*Hospitals and clinics.*—The Committee recommends an increase of \$147,030,000 above the budget request. This includes \$102,196,000 to restore the fiscal year 1992 level for which the ad-

ministration had eliminated funding by using the collection assumptions discussed above. Additional increases are provided as follows: \$45,975,000 to fund pay and inflation costs also proposed to be offset by collections; \$2,500,000 for the self-determination fund to support tribal contracting; \$1,000,000 for recruitment and retention, to be used for the highest priority program needs, and not just for doctors and nurses; \$4,773,000 for staffing associated with new clinics, including \$2,434,000 for Belcourt, \$341,000 for Rosebud, \$1,638,000 for Pine Ridge, \$48,000 for Wagner, and \$312,000 for Taos; \$1,763,000 for staffing and operational costs associated with the scheduled opening of the Warm Springs and Choctaw clinics, and an increase of \$1,000,000 for emergency medical services; and offsetting decreases of \$6,077,000 for pay costs, which will have IHS absorb one-half of the 1993 pay raise, similar to other agencies funded in the bill, and a decrease of \$6,100,000 associated with the transfer of the social services program to the mental health line-item.

The Committee remains very concerned about the failure of the Indian Health Service to address adequately the severe need in Oklahoma City and Tulsa to provide services to the two largest urban Indian service populations in the Nation. Funding for the Oklahoma City and Tulsa clinics is provided from the hospitals and health clinics line item, and the Committee expects the IHS to ensure that these clinics receive their fair share of the increase provided for inflation. The Committee also expects the IHS to treat these facilities without bias and the same as other service areas in the allocation of resources and consideration for the construction of new facilities priority list. Further, the Committee instructs the IHS to report by February 1, 1993, on the comparison of the Oklahoma City and Tulsa service areas to other service areas with similar user populations. This report should include a comparison of facility sizes, available health care services, number of health care professionals and other staff, and a comparative listing of available medical equipment and the age of such equipment. The report should also compare the unmet need in the service areas analyzed. Of the increase for pay and inflation, the Alaska community health aide program should receive its fair share.

The Committee has included a recommended increase for emergency medical services. These funds are to be allocated to areas of highest unmet need, such as exist at Tohono O'odham. The Committee expects IHS to distribute these funds so that emergency medical services programs improvements made in fiscal year 1992 are, at a minimum, maintained in fiscal year 1993.

The Committee knows of the concern among Alaska Natives, and the Alaska Native Health Board, for increased resources for AIDS prevention and education. Given Alaska Natives' high rates of sexually transmitted diseases and teen pregnancy, the Committee expects that Alaska will receive a fair allocation of resources available for AIDS prevention and education.

The Committee expects IHS to identify clearly in future budget requests the contract support costs associated with the programs operated by tribal contractors. The total funding provided herein should be allocated in such a manner as to fund fully contract support costs as required by law.

The Committee recommends deleting bill language regarding payment of contract support costs out of funds otherwise available for new, continuation, and expanded grants, contracts, or cooperative agreements. The Committee expects IHS, in future budget justifications, to identify contract support costs as a separate line item so that these costs can be tracked more carefully.

IHS is to consult with the Standing Rock Sioux Tribe prior to any decisions to alter the current operations of the Fort Yates hospital.

The Committee will expect the Indian Health Service to allocate funds necessary to address the current outbreak of tuberculosis on reservations. The Committee is especially concerned over the present tuberculosis epidemic the Mississippi Choctaw is experiencing, and IHS should offer assistance to address the tribe's tuberculosis outbreak.

*Dental health.*—The Committee recommends an increase of \$115,000, including \$44,000 for Taos staffing, \$541,000 for Belcourt staffing, and offsetting decreases of \$421,000 for pay absorption, and \$49,000 for the Kotzebue Hospital, which will not be required in fiscal year 1993 since the new hospital is not yet built.

*Mental health.*—The Committee recommends an increase of \$7,339,000, which includes increases of \$465,000 for Belcourt staffing, \$6,100,000 for social services, transferred in from hospitals and clinics, an increase of \$1,000,000 for social services, and a decrease of \$226,000 for pay absorption.

Within the total funds, \$1,800,000 is continued as in prior years for expenses for indigent Indians involuntarily committed for treatment in North Dakota and South Dakota.

The Committee understands that the budget request continues the Navajo child abuse prevention initiative at the fiscal year 1992 level (\$300,000) and that a similar initiative for the Hopi Tribe is continued at the fiscal year 1992 level (\$200,000). Within the total funds provided, the Indian Health Service should provide \$150,000 for the child sexual abuse treatment program of the Washoe Tribe.

*Alcohol and substance abuse.*—The Committee recommends a decrease of \$16,130,000, which includes a decrease of \$3,000 for pay absorption and \$7,500,000 for the proposed alcoholism initiative, which leaves an increase of \$2,500,000. An additional decrease of \$8,627,000 is associated with the transfer discussed below.

Within the alcohol and substance abuse program, funds provided for urban Indian clinics, originally funded through the National Institute on Alcoholism and Alcohol Abuse grants or through funds available pursuant to Public Law 100-690, are transferred to the urban program. It is the Committee's expectation that this will allow ongoing programs, such as that at the Thunderbird Treatment Center, to continue current operations for the benefit of the urban populations they were established to serve.

Funding for the Navajo/Gallup alcoholism project is to be continued at the fiscal year 1992 level of \$1,226,000.

The Committee recommends the Service carefully consider a demonstration program of behavioral health counseling to be provided in schools which are not operated by the Bureau of Indian Affairs and which serve primarily native children. Such a program would offer special attention to rural and remote communities with

high rates of suicide among native youth, and would offer a preventive approach to combating fetal alcohol syndrome and fetal alcohol effect in Alaska Native children.

*Contract care.*—The Committee recommends an increase of \$4,990,000, which includes a decrease of \$10,000 for pay absorption and an increase of \$5,000,000 to address unmet need.

*Public health nursing.*—The Committee recommends a decrease of \$695,000, which includes reductions of \$198,000 for pay absorption, \$57,000 for Kotzebue staffing, and \$500,000 for the proposed public health nursing initiative; offset partially by an increase of \$60,000 for staffing at the Taos clinic.

*Health education.*—The Committee recommends a decrease of \$1,035,000, which includes reductions of \$35,000 for pay absorption and \$1,000,000 for the health education initiative.

*Community health representatives.*—The Committee recommends \$41,059,000, the same as the budget request.

*Immunization.*—The Committee recommends \$1,298,000, the same as the budget estimate.

*Urban health programs.*—The Committee recommends an increase of \$2,000,000, which will allow \$1,000,000 each for the substance abuse prevention and treatment initiative and unmet need.

Additionally, an increase of \$8,627,000 is included as a result of a base transfer. Within the urban program, the Committee has now included those funds from the alcohol and substance abuse program for urban Indian clinics that were originally funded through the National Institute on Alcoholism and Alcohol Abuse grants or through funds available pursuant to Public Law 100-690. It is the Committee's expectation that this will allow ongoing programs, such as that at the Thunderbird Treatment Center, to continue current operations for the benefit of the urban populations they were established to serve.

In allocating the increased funding, IHS should consider, for its fair share, the needs of the NACA Family Health Center to respond to the high service demand and to support a full-time physician.

*Indian health professions.*—The Committee recommends an increase of \$500,000 for the nursing program. Funding included in the budget request for recruitment and retention programs are to be awarded consistent with the direction provided in the statement of the managers accompanying the fiscal year 1992 conference report.

*Tribal management.*—The Committee recommends \$5,205,000, the same as the budget estimate.

*Direct operations.*—The Committee recommends a decrease of \$8,634,000, which includes a reduction of \$634,000 for pay absorption and \$8,000,000 associated with the management improvement initiatives included in the request.

INDIAN HEALTH FACILITIES

Appropriations, 1992 .....	\$274,351,000
Budget estimate, 1993 .....	267,006,000
House allowance .....	338,596,000
Committee recommendation .....	329,079,000

The Committee recommends an appropriation of \$329,079,000 an increase of \$62,073,000 above the budget estimate, \$9,517,000

below the House allowance, and \$54,728,000 above the fiscal year 1992 appropriation. The following table summarizes the Committee's recommendations:

	Budget estimate	Committee recommendation	Change
Repair, improvement, and maintenance .....	\$29,444,000	\$29,444,000	.....
New and replacement hospitals .....	113,893,000	126,393,000	+ \$12,500,000
Outpatient care facilities .....	.....	.....	.....
Personnel quarters .....	.....	.....	.....
Sanitation facilities .....	42,780,000	82,780,000	+ 40,000,000
Facilities and environmental health support .....	80,889,000	81,207,000	+ 318,000
Regional treatment centers .....	.....	7,997,000	+ 7,997,000
Joint venture project .....	.....	1,258,000	+ 1,258,000
<b>Total .....</b>	<b>267,006,000</b>	<b>329,079,000</b>	<b>+ 62,073,000</b>

*Repair, improvement, and maintenance.*—The Committee recommends \$29,444,000, the same as the budget estimate.

*New and replacement hospitals.*—The Committee recommends an increase of \$12,500,000, which includes a reduction of \$20,000,000 for the replacement Alaska Native Medical Center in Anchorage, and \$32,500,000 for phase II of the Kotzebue Hospital.

IHS should keep the Committee informed of its progress in addressing issues associated with the development a new facilities priority policy. The Committee expects IHS to engage in an open communications process with the tribes, and to provide adequate opportunity for tribal involvement in this process. IHS should work to include all tribes in this process.

*Sanitation facilities.*—The Committee recommends an increase of \$40,000,000 for continued efforts to address the backlog of existing homes needing basic sanitation infrastructure. This backlog stands in excess of \$500,000,000.

The Committee expects the IHS to continue to work cooperatively with the Quileute Tribe on contract modifications for water and sewer system development on the reservation, so as to expedite completion of this project.

*Facilities and environmental health support.*—The Committee recommends an increase of \$318,000, which includes a decrease of \$682,000 for pay absorption, offset by an increase of \$1,000,000 for additional sanitation engineers and environmental support personnel to serve better the expansion of this program over the last several years.

*Regional treatment centers (youth).*—The Committee recommends an increase of \$7,997,000, which includes \$3,776,000 for the Spokane facility to serve the Portland area, \$3,230,000 to complete renovation of the Chief Gull Inn for the Aberdeen area, and \$991,000 for additional costs to renovate the facility for the Phoenix area.

The Committee is aware of continuing discussions in the Phoenix area regarding the location of the satellite facility to be established pursuant to the Indian Alcohol and Substance Abuse Prevention and Treatment Act. IHS should report to the Committee within 30 days of any agreement between the tribes in the area, including the Intertribal Councils of Arizona and Nevada, and the Phoenix area office, as to the recommended site for this facility. It would be

the Committee's intention to recommend proceeding with establishment of this satellite facility once an agreed upon site is determined.

*Joint venture projects.*—The Committee recommends \$1,258,000 for equipment costs associated with the completion and anticipated opening of the Warm Springs and Choctaw clinics.

*Other.*—As a result of lower bids than expected on some of IHS' construction projects, the agency should reprogram the following amounts to address additional requirements at the following projects: \$600,000 for the regional youth treatment center in Fairbanks, \$350,000 to complete the Rosebud staff quarters, \$400,000 to settle a construction claim on the Kakanak, AK, hospital, and \$480,000 for a construction claim at the Sacaton, AZ, hospital.

In preparation for the construction of the new Alaska Native Medical Center, the Alaska area office, in conjunction with IHS, should report on its future plans for siting the area office, preferably in close proximity to the major medical facility for the Alaska Native population. The report should include a cost comparison of leasing space as compared to making the currently occupied space self-sustaining. If leasing additional space is the preferred alternative, IHS should address these requirements through the existing leased space priority ranking system.

DEPARTMENT OF EDUCATION

OFFICE OF ELEMENTARY AND SECONDARY EDUCATION

INDIAN EDUCATION

Appropriations, 1992 .....	\$76,570,000
Budget estimate, 1993 .....	81,205,000
House allowance .....	81,274,000
Committee recommendation .....	81,205,000

The Committee recommends an appropriation of \$81,205,000, the same as the budget request and a decrease of \$69,000 below the House allowance. The fiscal year 1993 recommendation represents an increase of \$4,635,000 over the fiscal year 1992 enacted level.

The following table represents the distribution of funds for the Department of Education's portion of Indian education funding:

Subpart 1, grants to LEA's and Indian-controlled schools .....	\$59,813,000
Subpart 2, special programs for students .....	12,238,000
Subpart 3, special programs for adults .....	4,600,000
Program administration .....	3,354,000
Data collection and analysis .....	1,200,000
Total .....	81,205,000

OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION

SALARIES AND EXPENSES

Appropriations, 1992 .....	\$25,842,000
Budget estimate, 1993 .....	30,935,000
House allowance .....	28,935,000
Committee recommendation .....	27,935,000

The Committee recommends an appropriation of \$27,935,000, a decrease of \$3,000,000 from the budget estimate, and a decrease of

\$1,000,000 below the House allowance. The Committee recommendation includes an increase of \$6,000,000 for continued road development in the new lands and an increase of \$1,000,000 to complete the construction of the Spider Point water system serving Hopi relocatee families living on the Hopi partitioned lands, which is offset partially by a decrease of \$10,000,000 in funds requested for housing. This reduction is possible since considerable carryover funds will remain at the end of fiscal year 1992 and the proposed reduction will not affect the current progress of the program.

**INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND  
ARTS DEVELOPMENT**

**PAYMENTS TO THE INSTITUTE**

Appropriations, 1992 .....	\$6,612,000
Budget estimate, 1993 .....	7,012,000
House allowance .....	9,812,000
Committee recommendation .....	8,512,000

The Committee recommends an appropriation of \$8,512,000, an increase of \$1,500,000 above the budget estimate and a decrease of \$1,300,000 when compared to the House allowance. For operations, the Committee recommends a level of \$6,662,000, the same as the budget estimate and a decrease of \$1,300,000 below the House allowance. The Committee recommends a level of \$350,000 for the endowment fund, the same as the budget estimate and the House allowance. The Committee has also recommended \$1,500,000 as the Federal contribution to the capital endowment fund, the same as the House allowance. These funds will be available as specified in the amendments to Public Law 101-644, as a matching requirement for privately raised funds, and will provide funding for a portion of the infrastructure costs associated with the new campus site in Santa Fe, NM.

**SMITHSONIAN INSTITUTION**

**SALARIES AND EXPENSES**

Appropriations, 1992 .....	\$281,183,000
Budget estimate, 1993 .....	311,000,000
House allowance .....	298,656,000
Committee recommendation .....	290,645,000

The Committee recommends an appropriation of \$290,645,000, a decrease of \$20,355,000 below the budget estimate and \$8,011,000 below the House allowance. The following table provides a comparison of the budget estimates with the Committee recommendation:

	Budget estimate	Committee recommendation	Change
Research .....	\$63,345,000	60,838,000	-2,507,000
Museums .....	131,678,000	127,940,000	-3,738,000
Public service .....	5,774,000	5,674,000	-100,000
International activities .....	1,112,000	1,082,000	-30,000
Administration .....	29,592,000	28,592,000	-1,000,000
Facilities services .....	79,499,000	79,249,000	-250,000
Pay raise absorption .....		-4,230,000	-4,230,000
Inflation allowance .....		-1,500,000	-1,500,000

Small operator assistance.....	1,851	1,775	1,775	1,775	-76	---
General Administration						
Executive direction.....	1,050	896	896	896	-154	---
Administrative support.....	1,650	1,842	1,482	1,482	-168	---
General services.....	2,569	2,877	2,877	2,877	+308	---
Subtotal, General Administration.....	5,269	5,615	5,255	5,255	-14	-360
Total, Abandoned Mine Reclamation Fund.....	187,803	156,151	188,041	191,041	+3,238	+34,890
Total, Office of Surface Mining Reclamation and Enforcement.....	298,984	269,633	301,915	304,915	+5,931	+35,282

BUREAU OF INDIAN AFFAIRS

Operation of Indian Programs

Tribal Budget System

Tribal Priority Allocations						
Tribal government.....	54,975	65,790	65,790	65,790	+10,815	---
Human services.....	69,501	71,148	72,605	72,605	+3,104	+1,457
Education.....	35,168	33,801	33,801	33,801	-1,367	---
Public safety and justice.....	87,139	86,565	86,565	86,565	-574	---
Community development.....	4,251	4,195	4,195	4,195	-56	-500
Resources management.....	85,253	85,068	85,068	85,068	-185	---
Other trust services.....	4,037	3,864	3,864	3,864	-173	---
General administration.....	26,610	26,762	26,762	26,762	+152	---
Special distributions.....	---	---	20,000	17,000	+17,000	+17,000
Subtotal, Tribal Priority Allocations.....	366,934	377,693	398,650	395,650	+28,716	+17,957

Other Recurring Programs

Tribal government.....	3,350	3,157	6,664	6,664	+3,314	+3,507
Human services.....	101,471	100,024	107,024	107,024	+5,553	+7,000
Education						
School operations.....	294,134	306,882	315,482	314,382	+20,248	+7,500
Continuing education.....	23,394	23,394	24,944	23,394	---	---
Johnson O'Malley.....	23,590	22,177	23,177	23,177	-413	+1,000
Subtotal, Education.....	341,118	352,453	363,603	360,953	+19,835	+8,500

-1,100  
-1,550  
-2,650

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1992 AND BUDGET ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL FOR FISCAL YEAR 1993—Continued

[In thousands of dollars]

Item (1)	Senate committee recommendation compared with (+ or -)						
	1992 appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recommendation (5)	1992 appropriation (6)	Budget estimate (7)	House allowance (8)
Community development.....	65,579	60,004	66,314	65,814	+235	+5,810	-500
Resources management.....	38,906	28,967	38,942	37,103	-1,803	+8,136	-1,839
Other trust services.....	4,267	4,547	4,547	4,547	+280	---	---
Subtotal, Other Recurring Programs.....	554,691	549,152	587,094	582,105	+27,414	+32,953	-4,989
Non-Recurring Programs							
Tribal government.....	65,668	65,531	75,581	70,531	+4,863	+5,000	-5,050
Education.....	19,748	21,448	23,748	23,748	+4,000	+2,300	---
Public safety and justice.....	1,983	1,983	1,983	1,983	---	---	---
Community development.....	11,849	4,257	11,257	11,257	-592	+7,000	---
Resources management.....	33,192	22,810	33,730	33,180	-12	+10,370	-550
Other trust services.....	17,506	7,480	17,126	17,196	-310	+9,716	+70
Subtotal, Non-Recurring Programs.....	149,946	123,509	163,425	157,895	+7,949	+34,386	-5,530
Total, Tribal Budget System.....	1,071,571	1,050,354	1,149,169	1,135,650	+64,079	+85,296	-13,519
BIA Operations							
Central Office Operations							
Tribal government.....	3,723	3,720	3,720	3,720	-3	---	---
Human services.....	1,362	1,358	1,358	1,358	-4	---	---
Public safety and justice.....	2,883	3,071	3,071	3,071	+188	---	---
Community development.....	666	1,952	1,452	1,452	+786	-500	---
Resources management.....	5,772	5,243	5,243	5,243	-529	---	---
Other trust services.....	935	934	934	934	-1	---	---
General administration.....	37,731	39,518	37,518	39,968	+2,237	+450	+2,450
Subtotal, Central Office Operations.....	53,072	55,796	53,296	55,746	+2,674	-50	+2,450





**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1992 AND BUDGET ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL FOR FISCAL YEAR 1993—Continued**

[in thousands of dollars]

Item (1)	Senate committee recommendation compared with (+ or -)							
	1992 appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recommendation (5)	1992 appropriation (6)	Budget estimate (7)	House allowance (8)	
Regional treatment centers (youth).....	---	---	7,997	7,997	+7,997	+7,997	---	
Joint venture projects.....	---	---	1,258	1,258	+1,258	+1,258	---	
Sanitation facilities.....	75,042	42,780	87,780	82,780	+7,738	+40,000	-5,000	
Facilities and environmental health support.....	75,485	80,889	80,724	81,207	+5,722	+318	+483	
<b>Total, Indian Health Facilities.....</b>	<b>274,351</b>	<b>267,006</b>	<b>338,596</b>	<b>329,079</b>	<b>+54,728</b>	<b>+62,073</b>	<b>-9,517</b>	
<b>Total, Indian Health Service.....</b>	<b>1,705,954</b>	<b>1,651,452</b>	<b>1,898,211</b>	<b>1,847,632</b>	<b>+141,678</b>	<b>+196,180</b>	<b>-50,579</b>	
<b>DEPARTMENT OF EDUCATION</b>								
<b>OFFICE OF ELEMENTARY AND SECONDARY EDUCATION</b>								
<b>Indian Education</b>								
Subpart 1 - Grants to LEAs & Indian-controlled schools.....	56,965	59,813	59,813	59,813	+2,848	---	---	
Subpart 2 - Special programs for Indian students.....	12,038	12,238	12,238	12,238	+200	---	---	
Subpart 3 - Special programs for Indian adults.....	4,349	4,600	4,600	4,600	+251	---	---	
Administration.....	3,218	3,354	3,423	3,354	+136	---	-69	
Data collection and analysis.....	---	1,200	1,200	1,200	+1,200	---	---	
<b>Total, Indian Education.....</b>	<b>76,570</b>	<b>81,205</b>	<b>81,274</b>	<b>81,205</b>	<b>+4,635</b>	<b>---</b>	<b>-69</b>	
<b>OTHER RELATED AGENCIES</b>								
<b>OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION</b>								
Salaries and Expenses.....	25,842	30,935	28,935	27,935	+2,093	-3,000	-1,000	
Operation of the Office.....	---	---	---	---	---	---	---	