

Calendar No. 478

107TH CONGRESS }
2d Session }

SENATE

{ REPORT
107-201

**DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES
APPROPRIATIONS BILL, 2003**

JUNE 28, 2002.—Ordered to be printed

Mr. BYRD, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany S. 2708]

The Committee on Appropriations reports the bill (S. 2708) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 2003, and for other purposes, reports favorably thereon and recommends that the bill do pass.

Amounts in new budget (obligational) authority, fiscal year 2003

Total of bill as reported to Senate	\$19,346,920,000
Estimates considered by Senate	18,938,916,000
Above the budget estimate, 2003	408,004,000
Above appropriations, 2002 (including emergencies)	179,150,000

CONTENTS

	Page
Summary of bill	3
Revenue generated by agencies in bill	3
Major changes	4
Conservation spending category	5
Accrual funding of retirement costs and post-retirement health benefits	5
Title I—Department of the Interior:	
Land and water resources: Bureau of Land Management	7
Fish and wildlife and parks:	
U.S. Fish and Wildlife Service	12
National Park Service	21
Energy and minerals:	
U.S. Geological Survey	31
Minerals Management Service	33
Office of Surface Mining Reclamation and Enforcement	34
Indian affairs: Bureau of Indian Affairs	36
Departmental offices:	
Insular affairs	40
Departmental management	41
Office of the Solicitor	42
Office of Inspector General	42
Office of Special Trustee for American Indians	43
Natural resource damage assessment and restoration	43
Title II—Related agencies:	
Department of Agriculture: Forest Service	46
Department of Energy	59
Department of Health and Human Services: Indian Health Service	66
Other related agencies:	
Office of Navajo and Hopi Indian Relocation	69
Institute of American Indian and Alaska Native Culture and Arts Development	69
Smithsonian Institution	69
National Gallery of Art	70
John F. Kennedy Center for the Performing Arts	71
Woodrow Wilson International Center for Scholars	72
National Foundation on the Arts and the Humanities:	
National Endowment for the Arts	72
National Endowment for the Humanities	72
Commission of Fine Arts	73
Advisory Council on Historic Preservation	73
National Capital Planning Commission	73
United States Holocaust Memorial Museum	74
Presidio Trust	74
Title III—General provisions	75
Limitations and legislative provisions	78
Compliance with paragraph 7, rule XVI of the Standing Rules of the Senate ...	78
Compliance with paragraph 7(c), rule XXVI of the Standing Rules of the Senate	79
Compliance with paragraph 12, rule XXVI of the Standing Rules of the Senate	79

SUMMARY OF BILL

For this bill, estimates totaling \$18,938,916,000 in new obligational authority were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior, except the Bureau of Reclamation, and the following related agencies:

Department of Agriculture:

Forest Service.

Department of Energy:

Clean coal technology.

Fossil energy research and development.

Naval petroleum and oil shale reserves.

Elk Hills School lands fund.

Energy conservation.

Economic regulation.

Strategic petroleum reserve.

SPR petroleum account.

Energy Information Administration.

Department of Health and Human Services:

Indian Health Service.

Office of Navajo and Hopi Indian Relocation.

Institute of American Indian and Alaska Native Culture and Arts Development.

Smithsonian Institution.

National Gallery of Art.

John F. Kennedy Center for the Performing Arts.

Woodrow Wilson International Center for Scholars.

National Foundation on the Arts and Humanities:

National Endowment for the Arts.

National Endowment for the Humanities.

Challenge America Arts Funds.

Commission of Fine Arts.

Advisory Council on Historic Preservation.

National Capital Planning Commission.

United States Holocaust Memorial Museum.

Presidio Trust.

REVENUE GENERATED BY AGENCIES IN BILL

Oil and gas leasing and other mineral leasing activities, recreation and user fees, the timber and range programs, and oil production from the naval petroleum reserves are estimated to generate income to the Government of \$6,148,958,000 in fiscal year 2003. These estimated receipts, for agencies under the subcommittee's jurisdiction, are tabulated below:

Item	Fiscal year— ^a		
	2001	2002	2003
Department of the Interior	\$10,865,661,000	\$6,609,623,000	\$5,719,689,000
Forest Service	424,019,000	420,972,000	422,036,000
Naval petroleum reserves	7,836,000	7,187,000	7,233,000
Total receipts	11,297,516,000	7,037,782,000	6,148,958,000

MAJOR CHANGES RECOMMENDED IN THE BILL

The Committee has developed revisions to the budget estimate for the 2003 fiscal year.

A comparative summary of funding in the bill by agency is shown by agency or principal program in the following table:

[In thousands of dollars]

	Committee recommendation	Committee recommendation compared with budget estimate
Title I—Department of the Interior:		
Bureau of Land Management	1,880,042	+ 54,620
U.S. Fish and Wildlife Service	1,282,531	- 833
National Park Service	2,373,444	+ 17,883
United States Geological Survey	926,667	+ 59,329
Minerals Management Service	172,427	+ 2,100
Office of Surface Mining Reclamation and Enforcement	297,112	+ 17,710
Bureau of Indian Affairs	2,270,829	+ 25,025
Departmental Offices	423,814	+ 279
Total, Title I—Department of the Interior	9,626,866	+ 176,113
Title II—Related agencies:		
Forest Service	4,027,880	+ 79,169
Department of Energy	(1,830,991)	(+ 113,750)
Clean Coal Technology	- 60,000	- 60,000
Fossil Energy Research and Development	640,965	+ 165,660
Alternative Fuels Production		
Naval Petroleum and Oil Shale Reserves	20,831	
Elk Hills School Lands Fund	36,000	
Energy Conservation	921,741	+ 20,090
Economic Regulation	1,487	
Strategic Petroleum Reserve	174,856	+ 6,000
SPR Petroleum Account	7,000	- 4,000
Northeast home heating oil reserve	8,000	
Energy Information Administration	80,111	
Indian Health Service	2,841,045	+ 24,639
Office of Navajo and Hopi Indian Relocation	14,491	
Institute of American Indian and Alaska Native Culture and Arts Development	5,130	
Smithsonian Institution	537,960	+ 10,000
National Gallery of Art	94,449	
John F. Kennedy Center for the Performing Arts	33,910	
Woodrow Wilson International Center for Scholars	8,488	
National Endowment for the Arts	118,489	+ 2,000
National Endowment for the Humanities	127,754	+ 2,000
Commission of Fine Arts	1,224	
National Capital Arts and Cultural Affairs	7,000	
Advisory Council on Historic Preservation	4,000	+ 333
National Capital Planning Commission	7,253	
U.S. Holocaust Memorial Museum	38,663	
Presidio Trust	21,327	
Total, Title II—Related Agencies	9,720,054	+ 231,891

[In thousands of dollars]

	Committee recommendation	Committee recommendation compared with budget estimate
Grand total, fiscal year 2003	19,346,920	+ 408,004

CONSERVATION SPENDING CATEGORY

Title VIII of the Interior and Related Agencies Appropriations Act, 2001, created a separate conservation spending category within the Budget Act. The distribution of these funds is shown in the table below.

[In thousands of dollars]

Subcategory/Appropriation account	Fiscal year 2003	
	President's budget	Senate recommendation
Federal, State and Other LWCF Programs:		
Federal Land Acquisition	334,637	382,673
State and Other Grant Programs	320,000	204,800
Subtotal, LWCF ¹	654,637	587,473
State and Other Conservation Programs	317,461	262,960
Urban and Historic Preservation Programs	109,535	128,750
Payments in Lieu of Taxes ²	15,000	100,000
Federal Infrastructure Improvement Programs ²	221,102	362,681
Total, Conservation Spending Category	1,317,735	1,441,864

¹ President's Budget derives funds from the LWCF for programs not traditionally funded from that source.

² Reflects only funds recommended as part of Conservation Spending Category.

ACCRUAL FUNDING OF RETIREMENT COSTS AND POST-RETIREMENT HEALTH BENEFITS

The President's Budget included a legislative proposal under the jurisdiction of the Senate Committee on Governmental Affairs to charge to individual agencies, starting in fiscal year 2003, the fully accrued costs related to retirement benefits of Civil Service Retirement System employees and retiree health benefits for all civilian employees. The Budget also requested an additional dollar amount in each affected discretionary account to cover these accrued costs.

The authorizing committee has not acted on this legislation, therefore the Senate Appropriations Committee has reduced the dollar amounts of the President's request shown in the "Comparative Statement of New Budget Authority Request and Amounts Recommended in the Bill", as well as in other tables in this report, to exclude the accrual funding proposal.

The Committee further notes that administration proposals requiring legislative action by the authorizing committees of Congress are customarily submitted in the budget as separate schedules apart from the regular appropriations requests. Should such a proposal be enacted, a budget amendment formally modifying the President's appropriation request for discretionary funding is subsequently transmitted to the Congress.

The Senate Appropriations Committee joins with the House Appropriations Committee in raising concern that this practice, which

has always worked effectively for both Congress and past administrations, was not followed for the accrual funding proposal. In this case, the Office of Management and Budget (OMB) decided to include accrual amounts in the original discretionary appropriations language request. These amounts are based on legislation that has yet to be considered and approved by the appropriate committees of Congress. This led to numerous misunderstandings both inside and outside of Congress of what was the "true" President's budget request. The Committee believes that, in the future, OMB should follow long-established procedures with respect to discretionary spending proposals that require legislative action.

\$1,500,000 per State as well as language which provides \$10,000,000 to be used for projects in the Appalachian clean streams initiative.

The Committee also has included language specific to the State of Maryland authorizing the State to set aside the greater of \$1,000,000 or 10 percent of the total of the grants made available to the State under title IV of the Surface Mining Control and Reclamation Act of 1977, subject to specific provisions identified in the bill language.

INDIAN AFFAIRS

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

Appropriations, 2002	\$1,799,809,000
Budget estimate, 2003	1,837,110,000
Committee recommendation	1,859,135,000

The Committee recommends \$1,859,135,000 for the operation of Indian programs, an increase of \$59,326,000 above the fiscal year 2002 enacted level, and \$22,025,000 above the budget estimate. Increases include internal transfers and fixed costs in the amount of \$13,381,000. In addition, the Committee has included the full amount requested for the Bureau's trust and trust reform programs; restored cuts made in vital education programs, including the Tribally Controlled Community Colleges; and increased law enforcement funding in the area of border security. The following table provides a comparison of the budget estimate and Committee recommendations in the major programmatic areas:

	Budget estimate	Committee recommendation	Change
TRIBAL BUDGET SYSTEM			
Tribal Priority Allocations	\$775,534,000	\$775,534,000	.....
Other Recurring Programs	596,192,000	595,642,000	- \$550,000
Non-Recurring Programs	67,510,000	72,360,000	+ 4,850,000
Total, Tribal Budget System	1,439,236,000	1,443,536,000	+ 4,300,000
BIA OPERATIONS			
Central Office Operations	72,490,000	72,490,000	.....
Regional Office Operations	64,223,000	64,223,000	.....
Special Programs and Pooled Overhead	261,161,000	278,886,000	+ 17,725,000
Total, BIA Operations	397,874,000	415,599,000	+ 17,725,000
Total, Operation of Indian Programs	1,837,110,000	1,859,135,000	+ 22,025,000

Additional details on the funding for the Bureau's Activities are provided in a table in the back of this report.

Tribal priority allocation.—The Committee recommends \$775,534,000 for tribal priority allocations (TPA), an increase of \$23,378,000 above the fiscal year 2002 enacted level and fully commensurate with the budget estimate. The increase above the enacted level includes \$6,637,000 in internal transfers and fixed costs.

Other recurring programs.—The Committee recommends \$595,642,000 for other recurring programs, an increase of \$8,674,000 above the fiscal year 2002 enacted level, and \$550,000 below the budget estimate. The amount provided includes \$5,993,000 in internal transfers and fixed costs. Increases above the budget estimate include \$4,000,000 for operating grants for Tribally Controlled Community Colleges, \$550,000 for the western Washington shellfish program (Boldt decision), \$3,100,000 for the Timber-Fish-Wildlife project, \$300,000 for the Great Lakes Area Resource Management (Circle of Flight) program, and \$3,400,000 for the following Tribal Management/Development programs: the Alaska Sea Otter Commission (\$100,000), the Wetlands/Waterfowl Management program (\$600,000), the Upper Columbia United Tribes (\$320,000), the Bering Sea Fishermen's Association (\$800,000), the Lake Roosevelt Management program (\$630,000), the bison program (\$600,000), and the Chugach Regional Resources Commission (\$350,000). Decreases below the budget estimate are \$11,900,000 for the proposed school privatization which includes \$5,000,000 from ISEP (Program Adjustments), \$2,000,000 from student transportation, \$1,900,000 from facilities operations and maintenance, and \$3,000,000 from administrative cost grants.

Non-recurring programs.—The Committee recommends \$72,360,000 for non-recurring programs, a decrease of \$438,000 below the fiscal year 2002 enacted level, and an increase of \$4,850,000 above the budget estimate. The amount provided includes a decrease of \$554,000 in internal transfers and fixed costs. Increases above the budget estimate include \$2,000,000 for the Rocky Mountain Technology Foundation's distance learning project, \$1,000,000 for the rural Alaska fire program, \$1,500,000 for the Cheyenne River Sioux Tribe's prairie management plan, and \$350,000 for legal services provided by the Alaska Legal Services program.

Central office operations.—The Committee recommends \$72,490,000 for central office operations, an increase of \$14,384,000 above the fiscal year 2002 enacted level, and fully commensurate with the budget estimate. The amount provided includes \$230,000 in internal transfers and fixed costs. Major programmatic increases above the enacted level include \$5,700,000 for trust services, and \$5,500,000 for information resources technology.

Regional office operations.—The Committee recommends \$64,223,000 for regional office operations, an increase of \$1,544,000 above the fiscal year 2002 enacted level, and fully commensurate with the budget estimate. The amount provided includes \$44,000 in internal transfers and fixed costs.

Special programs/pooled overhead.—The Committee recommends \$278,886,000 for special programs/pooled overhead, an increase of \$11,784,000 above the fiscal year 2002 enacted level, and \$17,725,000 above the budget estimate. The amount provided includes \$1,031,000 in internal transfers and fixed costs. Increases above the budget estimate included the following: In education, \$200,000 for the pre-law preparatory course conducted by the Law Institute for American Indians; in public safety and justice, \$5,000,000 for additional detention center services, and \$3,675,000 for additional costs associated with existing law enforcement re-

sponsibilities along the Canadian and Mexican borders; in community development, \$3,000,000 for the United Tribes Technical College, \$350,000 for the United Sioux Tribes Development Corporation, \$1,500,000 for the Crownpoint Institute of Technology, \$1,500,000 for the Cheiron Foundation's nursing and information technology programs, \$500,000 for the American Indian and Alaska Native child abuse/child welfare study, \$1,000,000 for the Alaska Native Aviation Training program, and \$1,000,000 for continuation of work on the Yuut Elitnaviat People's Learning Center. Funding for the aviation training program and the Learning Center is contingent upon compliance with the reporting requirements mandated in House Report 107-234 and Senate Report 107-36, respectively. Funding is provided to the Bureau to formulate and pilot an American Indian and Alaska Native child abuse/child welfare program which addresses the adverse effects of child abuse on American Indians and Alaska Natives. In developing the program, the Bureau is instructed to consult with tribes and social service agencies to identify communities willing to participate in the development of and execution of a pilot project aimed at reducing child abuse and addressing the effects of child abuse. The Committee is aware of interest expressed by the Oglala Sioux Tribe and the Alaska Children's Alliance. The Committee recommends that the Bureau strongly consider utilizing partnerships with these entities, other tribal organizations, State social services and/or non-profit agencies for execution of the program.

General.—The Committee directs the Bureau of Indian Affairs to establish a Tribal Service Area for the Samish Indian Nation consistent with the tribe's existing Tribal Service Area for services provided by the Indian Health Service. When the service area is completed, the Samish Indian Nation shall be included in the Bureau's budget for services and programs offered to Samish tribal members, in addition to the tribe's existing funding for "Other Aid to Tribal Government." The Committee directs the Secretary to report to the Congress within 60 days of enactment of this Act on the status of the actions taken in regard to the Samish Indian Nation.

Fractionated ownership of trust assets continues to be one of the primary hurdles to implementing effective trust management within BIA. Consolidating these fractionated interests is one of the most effective means of ameliorating a problem that grows worse every year. The Indian Land Consolidation Pilot has been successful on those few reservations where it has been implemented. No additional funds were requested for fiscal year 2003 because of past years' unexpended balances being carried over. Not later than September 30, 2003, the Department should report to the Congress on the obstacles that are preventing the full implementation of not only the pilot but the implementation of the Indian Land Consolidation Act Amendments of 2000.

The Committee finds that, while reforming the management of Indian trust accounts for both individual Indians and Indian tribes must be a top priority for the Secretary, the tribes and individuals directly affected by any changes in trust fund administration had not been adequately consulted on possible solutions and reforms, and the proposals currently being advanced do not sufficiently reflect their input. For this reason, the Committee directs the Sec-

retary to refrain from using any funds appropriated under this title for the implementation of the Department's plan to create the Bureau of Indian Trust Asset Management (BITAM), or for any other use that would remove, reallocate, diminish, or alter the Bureau of Indian Affairs' individual and tribal trust authority in fiscal year 2003.

CONSTRUCTION

Appropriations, 2002	\$357,132,000
Budget estimate, 2003	345,252,000
Committee recommendation	348,252,000

The Committee recommends \$348,252,000 for construction, a decrease of \$8,880,000 from the fiscal year 2002 enacted level, and an increase of \$3,000,000 from the budget estimate. The following table provides a comparison of the budget estimate with the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Education	\$292,717,000	\$295,717,000	+\$3,000,000
Public safety and justice	5,046,000	5,046,000	.....
Resources management	39,173,000	39,173,000	.....
General administration	2,182,000	2,182,000	.....
Construction management	6,134,000	6,134,000	.....
Total, Construction	345,252,000	348,252,000	+3,000,000

The Committee's recommendation for education construction includes \$125,223,000 for replacement school construction. This amount will address the needs of the next six schools on the Bureau's priority list. Those schools are: Santa Fe Indian School, Kayenta Boarding School, Tiospa Zina Tribal School, Wide Ruins Boarding School, Low Mountain Boarding School, and St. Francis Indian School. In addition, the Committee has recommended \$3,000,000 for the tribal school construction demonstration program established in fiscal year 2001.

INDIAN LAND AND WATER CLAIMS SETTLEMENTS AND MISCELLANEOUS PAYMENTS TO INDIANS

Appropriations, 2002	\$60,949,000
Budget estimate, 2003	57,949,000
Committee recommendation	57,949,000

The Committee recommends \$57,949,000 for Indian land and water claims settlements and miscellaneous payments to Indians. Funding is provided as follows:

	Budget estimate	Committee recommendation	Change
White Earth Land Settlement Act (Admin)	\$625,000	\$625,000	.....
Hoopa-Yurok settlement fund	250,000	250,000	.....
Pyramid Lake water rights settlement	142,000	142,000	.....
Ute Indian water rights settlement	24,728,000	24,728,000	.....
Rocky Boy's	5,068,000	5,068,000	.....
Shivwits Band Settlement	16,000,000	16,000,000	.....
Santo Domingo Pueblo Settlement	3,136,000	3,136,000	.....
Colorado Ute Settlement	8,000,000	8,000,000	.....

	Budget estimate	Committee recommendation	Change
Total	57,949,000	57,949,000	.....

The Committee understands that the funding provided for the Santa Domingo Pueblo settlement is in the second year of a 3-year obligation. The Committee also understands that, following the provision of funds in fiscal year 2003, the Bureau's remaining obligation is approximately \$10,000,000. As such, the Committee expects the Bureau to include this final installment in its fiscal year 2004 budget.

INDIAN GUARANTEED LOAN PROGRAM ACCOUNT

Appropriations, 2002	\$4,986,000
Budget estimate, 2003	5,493,000
Committee recommendation	5,493,000

The Committee recommends \$5,493,000 for the Indian guaranteed loan program, an increase of \$507,000 over the fiscal year 2002 enacted level and commensurate with the budget request.

DEPARTMENTAL OFFICES

INSULAR AFFAIRS

ASSISTANCE TO TERRITORIES

Appropriations, 2002	\$78,950,000
Budget estimate, 2003	70,217,000
Committee recommendation	75,217,000

The Committee recommends an appropriation of \$75,217,000, which is \$5,000,000 above the budget request. The amounts recommended by the Committee compared to the budget estimate are shown in the following table:

	Budget estimate	Committee recommendation	Change
Territorial assistance:			
Office of Insular Affairs	\$5,295,000	\$5,295,000	.....
Technical assistance	7,461,000	12,461,000	+ \$5,000,000
Maintenance assistance fund	2,300,000	2,300,000	.....
Brown tree snake	2,350,000	2,350,000	.....
Insular management controls	1,491,000	1,491,000	.....
Coral reef initiative	500	500	.....
Subtotal, territorial assistance	19,397,000	24,397,000	+ 5,000,000
American Samoa: Operations grants	23,100,000	23,100,000	.....
Northern Mariana Islands: Covenant grants	27,720,000	27,720,000	.....
Total, assistance to territories	70,217,000	75,217,000	+ 5,000,000

Territorial assistance.—The Committee recommends \$24,397,000 for territorial assistance, which is \$5,000,000 above the request.

The increase above the request is for Impact of Compact aid to the State of Hawaii.

American Samoa operations grants/American Samoa construction.—The Committee recommends \$23,100,000 for operations grants to American Samoa, which is equal to the request.

OFFICE OF THE SPECIAL TRUSTEE FOR AMERICAN INDIANS

FEDERAL TRUST PROGRAMS

Appropriations, 2002	\$99,224,000
Budget estimate, 2003	151,027,000
Committee recommendation	151,027,000

The Committee recommends an appropriation of \$151,027,000 for the Office of the Special Trustee for American Indians, which is the same level as the budget request and \$51,803,000 above the fiscal year 2002 enacted level. The Committee continues to recognize the dire need for the Federal Government to improve Indian trust management and continues to support the Bureau's efforts in this regard.

INDIAN LAND CONSOLIDATION PROJECT

Appropriations, 2002	\$10,980,000
Budget estimate, 2003	7,980,000
Committee recommendation	10,980,000

The Committee recommends \$10,980,000 for Indian land consolidation, which is the same as the fiscal year 2002 enacted level and \$3,000,000 above the budget request. The increase reflects the Committee's decision to consolidate the proposed Federal priority land acquisitions and exchanges program with the Indian land consolidation program. The \$3,000,000 increase is in the conservation spending category.

NATURAL RESOURCE DAMAGE ASSESSMENT AND RESTORATION

NATURAL RESOURCE DAMAGE ASSESSMENT FUND

Appropriations, 2002	\$5,497,000
Budget estimate, 2003	5,538,000
Committee recommendation	5,538,000

The Committee recommends an appropriation of \$5,538,000 for natural resource damage assessments, which is the same as the request.

GENERAL PROVISIONS

DEPARTMENT OF THE INTERIOR

The Committee has included in "General Provisions, Department of the Interior" various legislative provisions affecting the Department of the Interior. Several of these provisions have been carried in previous years and others are proposed new this year. The provisions are:

*
 SEC. 101. Provides Secretarial authority to transfer program funds for expenditures in cases of emergency when all other emergency funds are exhausted.

SEC. 102. Provides for expenditure or transfer of funds by the Secretary in the event of actual or potential emergencies including forest fires, range fires, earthquakes, floods, volcanic eruptions, storms, oilspills, grasshopper and Mormon cricket outbreaks, and surface mine reclamation emergencies.

SEC. 103. Provides for use of appropriated funds for operation of garages, shops, warehouses, and similar facilities.

SEC. 104. Provides for use of appropriated funds for contracts, rental cars and aircraft, certain library memberships, and certain telephone expenses.

SEC. 105. Provides for use of appropriated funds to purchase uniforms or to provide a uniform allowance.

SEC. 106. Provides that contracts issued for services and rentals with appropriated funds be in effect for a period not to exceed 12 months.

SECS. 107-110. Prohibits the use of funds provided in the act for certain offshore leasing and related activities pursuant to the revised 5-year plan for Outer Continental Shelf oil and gas leasing.

* SEC. 111. Provides that advance payments under the Indian Self-Determination and Education Assistance Act may be (1) invested only in obligations of the United States, or in obligations or securities that are guaranteed or insured by the United States, or mutual (or other) funds registered with the Securities and Exchange Commission and which only invest in obligations of the United States or securities that are guaranteed or insured by the United States; or (2) deposited only into accounts that are insured by an agency or instrumentality of the United States, or are fully collateralized to ensure protection of the funds, even in the event of a bank failure.

* SEC. 112. Provides for the transfer of unobligated balances from the Bureau of Indian Affairs or the Office of the Special Trustee for American Indians for expenditure or transfer for Indian trust management activities.

* SEC. 113. Allows the hiring of administrative law judges to address the Indian probate backlog.

* SEC. 114. Permits the redistribution of tribal priority allocation and tribal base funds to alleviate funding inequities.

* SEC. 115. Continues a provision requiring the allocation of Bureau of Indian Affairs postsecondary schools funds consistent with unmet needs.

* SEC. 116. Provides for the protection of lands of the Huron Cemetery for religious and cultural uses and as a burial ground.

SEC. 117. Continues a provision that land and other reimbursement the Secretary may receive in the conveyance of the Twin Cities Research Center may be used for the benefit of the National Wildlife Refuge System in Minnesota and for activities authorized by Public Law 104-134.

SEC. 118. Authorizes the National Park Service to enter into a cooperative agreement with the Golden Gate National Parks Association to provide fee-based education, interpretive and visitor service functions within the Crissy Field and Fort Point areas of the Presidio.

* SEC. 119. Allows the Bureau of Land Management to retain revenues derived from the sale of surplus seedlings.

* SEC. 120. Continues a cost-shared tribal school construction program. This item is discussed in more detail under the Bureau of Indian Affairs construction account.

SEC. 121. Permits the sale of improvements and equipment at the White River Oil Shale Mine in Utah, and the retention and use

of those funds by the Bureau of Land Management and the General Services Administration.

SEC. 122. Authorizes the Secretary of the Interior to use helicopters or motor vehicles to capture and transport horses and burros at the Sheldon and Hart National Wildlife Refuges.

SEC. 123. Prohibits use of funds to approve the transfer of lands on South Fox Island, Michigan, until Congress has authorized such transfer.

SEC. 124. Continues and makes permanent a provision carried last year providing contract authority regarding transportation at Zion National Park in Utah.

SEC. 125. Removes outdated grant restriction on a heritage education park in Fairbanks, Alaska to allow for rehabilitation of the park.

SEC. 126. Prohibits the use of funds to issue a Record of Decision or to take any action to issue a right-of-way grant for a pipeline or associated facilities related to the Cadiz groundwater storage and dry-year supply program.

SEC. 127. Authorizes use of previously appropriated funds to plan the John Adams Presidential Memorial.

SEC. 128. Provides that funds appropriated and remaining available in the Construction (Trust Fund) account of the National Park Service at the completion of all authorized projects shall be available for the rehabilitation and improvement of Going-to-the-Sun Road in Glacier National Park.

SEC. 129. Directs the National Park Service to make interim payments as part of the Glacier Bay compensation program. The Committee notes that the Park Service has been developing this program for more than three years, and most fishermen, fishing-dependent businesses, and local communities have still not received compensation.

SEC. 130. Provides that no funds may be used to prepare or enforce Compendia in the Alaska region, including any rule, regulation, policy, or management tool that is not promulgated pursuant to the Administrative Procedures Act. The Committee finds that the Park Service in Alaska is failing to follow the Administrative Procedures Act.

The Committee recommends \$8,000,000 for the Northeast Home Heating Oil Reserve, the same as the fiscal year 2002 enacted level and the budget request.

ENERGY INFORMATION ADMINISTRATION

Appropriations, 2002	\$78,499,000
Budget estimate, 2003	80,111,000
Committee recommendation	80,111,000

The Committee recommends \$80,111,000 for the Energy Information Administration, which is the same as the budget estimate.

The Committee is concerned about the quality, consistency, and timeliness of the data published by EIA on coal production and consumption as well as the electric utility sector. EIA is directed to resolve and correct the problems surrounding this data.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

INDIAN HEALTH SERVICE

INDIAN HEALTH SERVICES

Appropriations, 2002	\$2,389,614,000
Budget estimate, 2003	2,452,997,000
Committee recommendation	2,466,280,000

The Committee recommends an appropriation of \$2,466,280,000 for Health Services. This amount is \$76,666,000 above the current year enacted level and \$13,283,000 above the budget estimate. Increases above the budget estimate include: \$9,889,000 for the Indian Health Care Improvement Fund, which is unfunded in the budget estimate and \$230,000 for the Ketchikan Native Corporation to correct a reconciliation error that would have resulted in an unintended decrease to the base funds available for the operation of a clinic in Ketchikan. An increase above the budget estimate of \$95,000 is provided within Indian health professions for the Recruitment and Retention of American Indians into Nursing (RAIN) program at the University of North Dakota. This national program has proven to be highly successful in recruiting and graduating American Indians with degrees in nursing. Also within Indian health professions, the Committee has continued base funding of \$250,000 for the University of Montana and \$250,000 for the University of North Dakota to continue their InPsych programs, and \$750,000 for the University of North Dakota to continue its INMED program. Within urban health services, an amount of \$1,000,000 is retained in base funding for the dental program run by First Nations Community Health Sources in cooperation with the Southwest Indian Polytechnic Institute. An amount of \$4,000,000 remains in the base for the Telehealth Initiative in Alaska. An amount of \$4,150,000 for additional recruitment efforts proposed in the budget estimate has not been included in the Committee's recommendations because it is unclear why many of the proposed activities could not be accomplished within existing funds.

The Committee has restored an amount of \$9,709,000 in proposed administrative reductions or transfers within the Services account. The Committee does not agree to the proposed reductions of \$4,435,000 from tribal operations and \$4,436,000 from direct oper-

ations for managerial reforms. The budget estimate indicates that these reductions are to be taken from administrative positions and costs associated with travel, training, copying, and similar activities. In the time period from 1993–2001, the FTE levels at IHS headquarters were reduced by 60 percent. Regional program staffing levels were reduced by 58 percent. Given these statistics, as well as the vast need for improved services, the Committee cannot support these proposals. Further, the Committee does not agree to the proposed transfer of \$838,000 for consolidation of the Legislative Affairs Office at IHS with that of the Department of Health and Human Services (DHHS). The complexity and variety of issues that surround the provision of health services to Native Americans and Alaska Natives demand an unusual degree of expertise and experience. It is the Committee's view that Native American health issues merit greater emphasis and attention than would be gained in a consolidation at the Department's headquarters level.

The Committee notes that the Service is expected to absorb \$11,899,000 in retirement annuity payments for Commissioned Corps Officers. This amount has traditionally been covered by the U.S. Department of Defense (DOD) and administered by that agency. While the transfer of administrative responsibility is mandated in the Department of Defense Reauthorization Act of Fiscal Year 2002 and proposed in the budget request, the Committee is disturbed that the corresponding funds were not transferred to the Service to cover these costs. Given the enormous needs in every area of health services for Native Americans, the Committee cannot support a proposal that would use program dollars to cover the unfunded increase. Therefore, the Committee has included bill language mandating that the DOD continue to cover these costs in fiscal year 2003 as it has done in the past. The Committee expects that any future proposals by DHHS for the Service to pay these costs will include the funding required to do so.

Bill language has also been included regarding base funds of \$15,000,000 that are directed to the Alaska Federation of Natives for alcohol control, prevention, and treatment. The bill language would designate \$100,000 of the overall amount for an independent third party (1) to conduct an evaluation of the program, including each grantee and contractor, which will include by region the number of clients, including recidivism rates, and the impact on overall alcoholism and crime rates, and (2) to make recommendations for improvement, provided that no more than 5 percent may be used by any entity receiving funding for administrative overhead including indirect costs.

The Committee expects the Service to continue the diabetes prevention and research activities centered at the National Diabetes Prevention Center in Gallup, New Mexico, and jointly funded by the Centers for Disease Control.

Within 45 days of receiving a request to expand the contract health service area of the Mississippi Band of Choctaw Indians to cover members in the western Tennessee counties of Lauderdale, Shelby and Tipton, the Director of the Indian Health Service shall rule on such request. If the request is not approved, the Director shall report to the Committee within 30 days of his ruling the specific reasons for the denial. Prior to accepting the request for ex-

pansion of the service area, the Service shall consult with the tribe regarding the documentation and information required by the Service in order to process the request.

INDIAN HEALTH FACILITIES

Appropriations, 2002	\$369,487,000
Budget estimate, 2003	362,571,000
Committee recommendation	374,765,000

The Committee has provided an appropriation of \$374,765,000 for Indian health facilities. This amount is \$5,278,000 over the enacted level and \$12,194,000 above the budget request. The detail table at the back of the report displays the proposed distribution of funds among the Service's facilities programs.

Within health care facilities construction, the Committee recommends the following distribution:

Health care facilities construction	Budget estimate	Committee recommendation
Hospitals:		
Fort Defiance, AZ	\$20,400,000	\$20,400,000
Winnebago, NE	8,241,000	8,241,000
Outpatient Facilities:		
Pinon, AZ	13,900,000	16,000,000
Red Mesa, AZ	7,653,000	7,653,000
Pawnee, OK	10,639,000	12,633,000
St. Paul, AK	11,167,000	5,584,000
Metlakatla, AK .....	.....	5,583,00
Sisseton, SD .....	.....	3,000,000
Staff quarters: Bethel .....	.....	5,000,000
Joint. venture .....	.....	5,000,000

The Committee has included bill language that would prohibit the use of Indian Health Service appropriated funds for sanitation facilities construction associated with new homes funded with grants by housing programs of the Department of Housing and Urban Development (DHUD). These DHUD housing grant programs for new homes are able to fund the sanitation facilities necessary for the homes.

The Committee strongly encourages the Indian Health Service, from its Sanitation Facilities Construction program, to continue to fund at the highest level possible within the current IHS priority list, construction of a new drinking water system for the Shoshone-Bannock Tribes of the Fort Hall Reservation in Idaho.

Last year, the Committee instructed the Indian Health Service to continue its review of the facilities priority system with the goal of better reflecting the full range of need for facilities in Indian country. Since that time, the Committee understands that a work group assembled by the facilities appropriations tribal advisory board has completed a draft report for the board's consideration. That report is available to the public through the Service's web site. Once the board has had the opportunity to consider the group's recommendations, a final report will be issued for consideration by the tribes and the Service. Upon issuance of the final report, the Committee expects that future budget requests will better reflect the range of needs identified by the report.

The Committee is concerned about reports that the small ambulatory grant program lacks representation from tribes in the eastern region of the United States. While recognizing that this is a competitive program, the Committee encourages the Service to consider geographic distribution as one of the criteria for selection in applications that are otherwise similarly evaluated.

OTHER RELATED AGENCIES

OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION

SALARIES AND EXPENSES

Appropriations, 2002	\$15,148,000
Budget estimate, 2003	14,491,000
Committee recommendation	14,491,000

The Committee recommends an appropriation of \$14,491,000 which is \$657,000 below the fiscal year 2002 level and is the same as the budget estimate.

INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND ARTS DEVELOPMENT

PAYMENTS TO THE INSTITUTE

Appropriations, 2002	\$4,490,000
Budget estimate, 2003	5,130,000
Committee recommendation	5,130,000

The Committee recommends an appropriation of \$5,130,000, which is the same as the budget estimate.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

(INCLUDING RESCISSION)

Appropriations, 2002	\$420,960,000
Budget estimate, 2003	434,660,000
Committee recommendation	436,660,000

The Committee recommends an appropriation of \$436,660,000 for salaries and expenses of the Smithsonian Institution. This amount is \$2,000,000 above the budget estimate. The detail table at the back of the report displays the proposed allocation of funds among the Institution's programs. The increase to the budget estimate is provided to the National Museum of American History for its 9/11 initiative.

The Smithsonian's Inspector General found that for fiscal years 1998 through 2000, the Board of Regents approved \$699,000,000 in trust fund expenditures while the Institution spent \$1,070,000,000. This discrepancy was due to the lack of coherent and comprehensive budget proposals for the Institution's trust funded activities. The Committee is pleased that the Institution has developed a plan to address this issue, and urges its timely implementation. The Committee also urges the Institution to implement such interim measures as are necessary to mitigate the risks associated with incomplete trust budget proposals.

TITLE III—GENERAL PROVISIONS

The Committee has recommended inclusion of several general provisions in the bill including the following:

SEC. 301. Provides that contracts which provide consulting services be a matter of public record and available for public review, except where otherwise provided by law.

SEC. 302. Provides that appropriations available in the bill shall not be used to produce literature or otherwise promote public support of a legislative proposal on which legislative action is not complete.

SEC. 303. Provides that appropriations made available in this bill will not remain available beyond the current fiscal year unless otherwise provided.

SEC. 304. Provides that appropriations made available in this bill cannot be used to provide a cook, chauffeur, or other personal servants.

SEC. 305. Provides for restrictions on departmental assessments unless approved by the Committees on Appropriations.

SEC. 306. Limits the actions of the Forest Service and the Bureau of Land Management with regard to the sale of giant sequoia trees to a manner consistent with such sales as were conducted in fiscal year 2000.

SEC. 307. Prohibits the National Park Service from implementing a concession contract which permits or requires the removal of the underground lunchroom at Carlsbad Caverns National Park.

SEC. 308. Retains mining patent moratorium carried in previous years.

* SEC. 309. Provides that funds appropriated to the Bureau of Indian Affairs and the Indian Health Service for contract support costs for fiscal years 1994 through 2001 are the total amounts available except that, for the Bureau of Indian Affairs, tribes and tribal organizations may use their tribal priority allocations for unmet indirect costs of ongoing contracts, grants, self-governance compacts, or annual funding agreements.

SEC. 310. Includes language allowing competition for watershed restoration projects through the "Jobs in the Woods" component of the President's forest plan for the Pacific Northwest or for the "Jobs in the Woods" program for Alaska to be limited to individuals and entities in historically timber-dependent areas covered by the plan.

SEC. 311. Includes language defining the grantmaking capabilities and responsibilities of the National Endowment of the Arts. Grants to individuals may be made only for literature fellowships, national heritage fellowships, or American jazz masters fellowships. The Chairperson of the Endowment will establish procedures to ensure that grants made, except those to a State or local arts agency, will not be used to make a further grant to any other orga-

nization or individual to conduct activity independent of the direct grant recipient. Grants for seasonal support may not be awarded unless the application is specific to the contents of the season.

SEC. 312. Includes language allowing the National Endowment for the Arts and the National Endowment for the Humanities to raise funds and receive gifts, to deposit such in an interest-bearing account for the appropriate Endowment, and to use such to further the functions of the respective Endowments in accordance with the specified intent of the donors.

SEC. 313. Provides language for awarding financial assistance to underserved populations under the National Foundation on the Arts and the Humanities Act of 1965. With funds appropriated to carry out section 5 of the act, the chairman will establish a category of national significance grants. With the exception of this grant category, the chairman will not make grants exceeding 15 percent, in the aggregate, of such funds to any single State.

SEC. 314. Prohibits the use of appropriations to fund any activities associated with the issuance of the 5-year program under the Forest and Rangeland Renewable Resources Planning Act. Strategic planning activities carried out for that act should now be completed as part of the agency's compliance with the Government Performance and Results Act, Public Law 103-62.

SEC. 315. Prohibits the use of funds to support Government-wide administrative functions unless they are justified in the budget process and approved by the House and Senate Appropriations Committees.

SEC. 316. Prohibits the use of funds for GSA telecommunication centers.

SEC. 317. Prohibits the use of funds to make improvements to Pennsylvania Avenue in front of the White House without Committee approval.

SEC. 318. Provides additional authority to use the roads and trails funds for priority forest health related management. The Committee recognizes that there is a serious backlog in important road, trail and bridge work throughout the national forest system just as there is a serious backlog in needed management related to forest health.

SEC. 319. Addresses timber sales involving Alaska western redcedar. This language slightly modifies a provision carried in the fiscal year 2002 bill, which deals with export of certain western red cedar timber from Alaska. Mills which process western red cedar in the Pacific Northwest have an insufficient supply of western red cedar, and the national forest in southeast Alaska sometimes has a surplus. This provision continues a program by which Alaska's surplus western red cedar is made available preferentially to U.S. domestic mills outside Alaska, prior to export abroad.

SEC. 320. Provides that the Forest Service may not inappropriately use the Recreation Fee Demonstration program to supplant existing recreation concessions on the national forests.

SEC. 321. Continues a provision providing that the Secretary of Agriculture shall not be considered in violation of certain provisions of the Forest and Rangeland Renewable Resources Planning Act solely because more than 15 years have passed without revi-

sion of a forest plan, provided that the Secretary is working in good faith to complete the plan revision within available funds.

SEC. 322. Prohibits oil, natural gas and mining related activities within current national monument boundaries.

SEC. 323. Authorizes the Forest Service to expand the number of stewardship and end results contracts. These projects are in addition to the projects authorized in Public Law 106-291.

SEC. 324. Makes employees of foundations established by Acts of Congress to solicit private sector funds on behalf of Federal land management agencies eligible to qualify for General Service Administration contract airfares beginning in fiscal year 2004.

SEC. 325. Provides the Secretary of Agriculture and the Secretary of the Interior the authority to enter into reciprocal agreements with foreign nations concerning the personal liability of firefighters.

SEC. 326. Modifies administration-proposed provision addressing expiring grazing permits on BLM land to include permits on Forest Service lands. This section allows existing permit holders whose permits will or have expired due to agency delays to continue grazing activities until the Secretary of Agriculture or the Secretary of the Interior completes an environmental review of these permits.

SEC. 327. Allows the Secretary of Agriculture and the Secretary of the Interior to consider local contractors when awarding contracts for certain activities on public lands.

BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation ¹	Amount of bill	Committee allocation ¹	Amount of bill
Comparison of amounts in the bill with Committee allocations to its subcommittees, fiscal year 2003: Subcommittee on Interior and Related Agencies:				
Discretionary	18,926	18,926	18,804	² 18,295
Mandatory	NA	62	NA	77
Projection of outlays associated with the recommendation:				
2003				³ 11,932
2004				4,314
2005				1,643
2006				716
2007 and future years				363
Financial assistance to State and local governments for 2003	NA	2,584	NA	1,473

¹ Levels approved by the Committee on June 27, 2002.

² Includes outlays from prior-year budget authority.

³ Excludes outlays from prior-year budget authority.

NA: Not applicable.

Total, Tribal Budget System		1,411,922	1,439,236	1,443,536	+31,614	+4,300
BIA Operations						
Central Office Operations:						
Tribal government	2,649	2,654	2,654	2,654	+5	
Human services	909	907	907	907	-2	
Community development	886	875	875	875	-11	
Resources management	3,476	3,488	3,488	3,488	+12	
Trust services	3,129	8,823	8,823	8,823	+5,694	
General administration:						
Education program management	2,435	2,409	2,409	2,409	-26	
Other general administration	44,622	53,334	53,334	53,334	+8,712	
Subtotal, General administration	47,057	55,743	55,743	55,743	+8,686	
Subtotal, Central Office Operations	58,106	72,490	72,490	72,490	+14,384	
Regional Office Operations:						
Tribal government	1,324	1,336	1,336	1,336	+12	
Human services	3,067	3,162	3,162	3,162	+95	
Community development	847	853	853	853	+6	
Resources management	4,365	5,449	5,449	5,449	+1,084	
Trust services	23,669	24,383	24,383	24,383	+714	
General administration	29,407	29,040	29,040	29,040	-367	
Subtotal, Regional Office Operations	62,679	64,223	64,223	64,223	+1,544	
Special Programs and Pooled Overhead:						
Education	16,039	16,273	16,473	16,473	+434	+200
Public safety and justice	160,652	161,368	170,043	170,043	+9,391	+8,675
Community development	8,623	1,061	9,911	9,911	+1,288	+8,850
Resources management	1,311	1,307	1,307	1,307	-4	
General administration	80,477	81,152	81,152	81,152	+675	
Subtotal, Special Programs and Pooled Overhead	267,102	261,161	278,886	278,886	+11,784	+17,725
Total, BIA Operations	387,887	397,874	415,599	415,599	+27,712	+17,725
Total, Operation of Indian Programs	1,799,809	1,837,110	1,859,135	1,859,135	+59,326	+22,025

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2002 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2003—Continued

[In thousands of dollars]

Item	2002 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2002 appropriation	Budget estimate
BIA SPLITS					
Natural resources	(140,341)	(136,234)	(145,084)	(+4,743)	(+8,850)
Forward-funding	(436,427)	(452,984)	(442,985)	(+6,558)	(-9,999)
Education	(177,217)	(177,797)	(180,096)	(+2,879)	(+2,299)
Community development	(1,045,824)	(1,070,095)	(1,090,970)	(+45,146)	(+20,875)
Total, BIA splits	(1,799,809)	(1,837,110)	(1,859,135)	(+59,326)	(+22,025)
Construction					
Education	292,503	292,717	295,717	+3,214	+3,000
Public safety and justice	5,541	5,046	5,046	-495	.....
Resources management	50,645	39,173	39,173	-11,472	.....
General administration	2,179	2,182	2,182	+3	.....
Construction management	6,264	6,134	6,134	-130	.....
Total, Construction	357,132	345,252	348,252	-8,880	+3,000
Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians					
White Earth Land Settlement Act (Admin)	625	625	625	.....	.....
Hoopai-Yurok settlement fund	250	250	250	.....	.....
Pyramid Lake water rights settlement	142	142	142	.....	.....
Ute Indian water rights settlement	24,728	24,728	24,728	.....	.....
Rocky Boy's	7,950	5,068	5,068	-2,882	.....
Great Lakes fishing settlement	6,254	.....	.....	-6,254	.....
Shiwits Band Settlement	5,000	16,000	16,000	+11,000	.....
Santo Domingo Pueblo Settlement	2,000	3,136	3,136	+1,136	.....
Colorado Ute Settlement	8,000	8,000	8,000	.....	.....
Torres-Martinez Settlement	6,000	.....	.....	-6,000	.....

Total, Miscellaneous Payments to Indians	60,949	57,949	57,949	- 3,000	.....
Indian Guaranteed Loan Program Account .....					.....
Indian guaranteed loan program account	4,986	5,493	5,493	+507	.....
TOTAL, BUREAU OF INDIAN AFFAIRS	2,222,876	2,245,804	2,270,829	+47,953	+25,025
DEPARTMENTAL OFFICES					
Insular Affairs					
Assistance to Territories					
Territorial Assistance:					
Office of Insular Affairs	4,528	5,295	5,295	+767	.....
Technical assistance	16,961	7,461	12,461	- 4,500	+5,000
Maintenance assistance fund	2,300	2,300	2,300		.....
Brown tree snake	2,350	2,350	2,350		.....
Insular management controls	1,491	1,491	1,491		.....
Coral reef initiative	500	500	500		.....
Subtotal, Territorial Assistance	28,130	19,397	24,397	- 3,733	+5,000
American Samoa: Operations grants	23,100	23,100	23,100		.....
Northern Marianas: Covenant grants	27,720	27,720	27,720		.....
Total, Assistance to Territories	78,950	70,217	75,217	- 3,733	+5,000
Compact of Free Association					
Compact of Free Association—Federal services	7,354	7,354	7,354		.....
Mandatory payments—program grant assistance	14,500	12,000	12,000	- 2,500	.....
Enewetak support	1,391	1,391	1,571	+180	+180
Total, Compact of Free Association	23,245	20,745	20,925	- 2,320	+180
Total, Insular Affairs	102,195	90,962	96,142	- 6,053	+5,180
Departmental Management					
Departmental direction	12,964	13,405	13,405	+441	.....
Management and coordination	24,905	26,455	26,455	+1,550	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2002 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
 FOR FISCAL YEAR 2003—Continued
 [In thousands of dollars]

Item	2002 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2002 appropriation	Budget estimate
Hearings and appeals	8,559	8,198	8,198	- 361	- 2,901
Central services	20,425	26,429	23,528	+3,103	.....
Bureau of Mines workers compensation/unemployment	888	4,109	4,109	+3,221	.....
Emergency appropriations (Public Law 107-117)	2,205	.....	.....	- 2,205	.....
Total, Departmental Management	69,946	78,596	75,695	+5,749	- 2,901
Office of the Solicitor					
Legal services	37,276	38,432	38,432	+1,156	.....
General administration	7,724	9,341	9,341	+1,617	.....
Total, Office of the Solicitor	45,000	47,773	47,773	+2,773	.....
Office of Inspector General					
Audit	18,680	19,782	19,782	+1,102	.....
Investigations	6,763	7,266	7,266	+503	.....
Program integrity	1,457	1,496	1,496	+39	.....
Policy and management	7,402	8,115	8,115	+713	.....
Total, Office of Inspector General	34,302	36,659	36,659	+2,357	.....
Office of Special Trustee for American Indians Federal Trust Programs					
Program operations, support, and improvements	96,728	148,246	148,246	+51,518	.....
Executive direction	2,496	2,781	2,781	+285	.....
Total, Federal Trust programs	99,224	151,027	151,027	+51,803	.....

Indian land consolidation	10,980	7,980	7,980	- 3,000	.....
Indian land consolidation (conservation)			3,000	+ 3,000	+ 3,000
Total, Office of Special Trustee for American Indians	110,204	159,007	162,007	+ 51,803	+ 3,000
National Indian Gaming Commission					
Salaries and expenses		2,000			- 2,000
Natural Resource Damage Assessment Fund					
Damage assessments	4,165	3,927	3,927	- 238	.....
Program management	1,332	1,361	1,361	+ 29	.....
Restoration support		250	250	+ 250	.....
Total, Natural Resource Damage Assessment Fund	5,497	5,538	5,538	+ 41	.....
Federal Priority Land Acquisitions and Exchanges					
Federal priority land acquisitions and exchanges		3,000			- 3,000
TOTAL, DEPARTMENTAL OFFICES	367,144	423,535	423,814	+ 56,670	+ 279
TOTAL, TITLE I, DEPARTMENT OF THE INTERIOR					
Appropriations	9,496,419	9,450,753	9,626,866	+ 130,447	+ 176,113
Conservation	(8,431,939)	(8,501,952)	(8,474,297)	(+ 42,358)	(- 27,655)
Emergency appropriations	(1,006,258)	(978,801)	(1,072,569)	(+ 66,311)	(+ 93,768)
Contingent emergency appropriations	(59,222)			(- 59,222)	.....
Rescission	(54,000)		(110,000)	(+ 56,000)	(+ 110,000)
	(- 55,000)	(- 30,000)	(- 30,000)	(+ 25,000)	.....
TITLE II—RELATED AGENCIES					
DEPARTMENT OF AGRICULTURE					
FOREST SERVICE					
Forest and Rangeland Research		242,798	252,804	+ 11,500	+ 10,006
Forest and rangeland research	241,304				
State and Private Forestry					
Forest Health Management					
Federal lands forest health management	43,304	44,374	44,374	+ 1,070	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2002 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2003—Continued
(In thousands of dollars)

Item	2002 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2002 appropriation	Budget estimate
Contract care	460,776	468,130	468,130	+7,354	.....
Subtotal, Clinical Services	1,891,939	1,945,125	1,959,689	+67,750	+14,564
Preventive Health:					
Public health nursing	37,781	39,875	39,875	+2,094	.....
Health education	10,628	11,063	11,063	+435	.....
Community health representatives program	49,789	50,774	50,774	+985	.....
Immunization (Alaska)	1,526	1,556	1,556	+30	.....
Subtotal, Preventive Health	99,724	103,268	103,268	+3,544	.....
Urban health projects	30,947	31,528	31,528	+581	.....
Indian health professions	31,165	35,373	31,318	+153	- 4,055
Tribal management	2,406	2,406	2,406	.....	.....
Direct operations	55,323	55,312	57,248	+1,925	+1,936
Self-governance	9,876	10,089	10,089	+213	.....
Contract support costs	268,234	270,734	270,734	+2,500	.....
Annuitant health care (formerly paid by DoD)	(499,985)	(499,985)	(499,985)	(- 50,000)	.....
Medicare/Medicaid Reimbursements: Hospital and clinic accreditation (Est. collecting)	2,389,614	2,453,835	2,466,280	+76,666	+12,445
Total, Indian Health Services	46,331	47,331	46,331	.....	-1,000
Indian Health Facilities	93,827	93,983	93,827	.....	- 156
Maintenance and improvement	86,260	72,000	89,094	+2,834	+17,094
Sanitation facilities	126,775	132,963	129,219	+2,444	- 3,744
Construction facilities	16,294	16,294	16,294	.....	.....
Facilities and environmental health support .....	.....	.....	.....	.....	.....
Equipment .....	.....	.....	.....	.....	.....

Total, Indian Health Facilities	369,487	362,571	374,765	+5,278	+12,194
TOTAL, INDIAN HEALTH SERVICE	2,759,101	2,816,406	2,841,045	+81,944	+24,639
OTHER RELATED AGENCIES					
OFFICE OF NAVAJO AND HOPI INDIAN RELOCATION					
Salaries and expenses	15,148	14,491	14,491	-657	
INSTITUTE OF AMERICAN INDIAN AND ALASKA NATIVE CULTURE AND ARTS DEVELOPMENT					
Payment to the Institute	4,490	5,130	5,130	+640	
SMITHSONIAN INSTITUTION					
Salaries and Expenses					
Museum and Research Institutes:					
Anacostia Museum and Center for African American History and Culture	1,932	1,981	1,981	+49	
Archives of American Art	1,738	1,802	1,802	+64	
Arthur M. Sackler Gallery/Freer Gallery of Art	6,098	6,168	6,168	+70	
Center for Folklife and Cultural Heritage	1,850	1,911	1,911	+61	
Cooper-Hewitt, National Design Museum	2,942	3,050	3,050	+108	
Hirshhorn Museum and Sculpture Garden	4,771	4,724	4,724	-47	
National Air and Space Museum	16,599	20,402	20,402	+3,803	
National Museum of African Art	4,334	4,464	4,464	+130	
National Museum of American Art	8,265	8,327	8,327	+62	
National Museum of American History	20,800	21,604	23,604	+2,804	
National Museum of the American Indian	27,899	33,616	33,616	+5,717	
National Museum of Natural History	43,404	44,982	44,982	+1,578	
National Portrait Gallery	5,626	5,550	5,550	-76	
National Zoological Park	22,027	24,275	24,275	+2,248	
Astrophysical Observatory	20,546	21,121	21,121	+575	
Center for Materials Research and Education	3,357	3,460	3,460	+103	
Environmental Research Center	3,391	3,510	3,510	+119	
Tropical Research Institute	10,581	11,029	11,029	+448	
Subtotal, Museums and Research Institutes	206,160	221,976	223,976	+17,816	+2,000
Program Support and Outreach:					
Outreach	8,193	8,383	8,383	+190	
Communications	1,617	1,356	1,356	-261	
Institution-wide programs	5,506	6,006	6,006	+500	

COMPARATIVE STATEMENT OF NEW BUDGET (OBIGATIONAL) AUTHORITY FOR FISCAL YEAR 2002 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2003—Continued
 (In thousands of dollars)

Item	2002 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2002 appropriation	Budget estimate
PRESIDIO TRUST					
Operations	23,125	21,327	21,327	-1,798	-1,798
Total, Presidio Trust	23,125	21,327	21,327	-1,798	-1,798
TOTAL, TITLE II, RELATED AGENCIES	9,671,351	9,474,163	9,720,054	+48,703	+245,891
Appropriations	(8,986,686)	(9,149,329)	(9,098,859)	(+112,173)	(-50,470)
Conservation	(313,742)	(338,934)	(369,295)	(+55,553)	(+30,361)
Advance appropriations	(36,000)	.....	(36,000)	.....	(+36,000)
Emergency appropriations	(28,923)	.....	.....	(-28,923)	.....
Contingent emergency appropriations	(346,000)	.....	(290,000)	(-56,000)	(+290,000)
Rescission .....	.....	(-14,100)	(-14,100)	(-14,100)	.....
Deferrals	(-40,000)	.....	(-60,000)	(-20,000)	(-60,000)
TITLE I—DEPARTMENT OF THE INTERIOR					
Bureau of Land Management	1,872,597	1,825,422	1,880,042	+7,445	+54,620
U.S. Fish and Wildlife Service	1,276,424	1,283,364	1,282,531	+6,107	-833
National Park Service	2,380,074	2,355,561	2,373,444	-6,630	+17,883
United States Geological Survey	914,002	867,338	926,667	+12,665	+59,329
Minerals Management Service	156,772	170,327	172,427	+15,655	+2,100
Office of Surface Mining Reclamation and Enforcement	306,530	279,402	297,112	-9,418	+17,710
Bureau of Indian Affairs	2,222,876	2,245,804	2,270,829	+47,953	+25,025
Departmental Offices	367,144	423,535	423,814	+56,670*	+279
Total, Title I—Department of the Interior	9,496,419	9,450,753	9,626,866	+130,447	+176,113
TITLE II—RELATED AGENCIES					
Forest Service	4,130,416	3,946,711	4,027,880	-102,536	+79,169
Department of Energy	(1,766,470)	(1,703,241)	(1,830,991)	(+64,521)	(+127,750)

Clean Coal Technology	- 40,000	.....	- 60,000	- 20,000	- 60,000
Fossil Energy Research and Development	582,790	475,305	640,955	+58,175	+165,660
Alternative Fuels Production	- 2,000	.....	.....	+2,000	.....
Naval Petroleum and Oil Shale Reserves	17,371	20,831	20,831	+3,460	.....
Elk Hills School Lands Fund	36,000	36,000	36,000	.....	.....
Energy Conservation	912,805	901,651	921,741	+8,936	+20,090
Economic Regulation	1,996	1,487	1,487	- 509	.....
Strategic Petroleum Reserve	179,009	168,856	174,856	- 4,153	+6,000
SPR Petroleum Account .....	.....	11,000	7,000	+7,000	- 4,000
Northeast home heating oil reserve .....	.....	8,000	8,000	+8,000	.....
Energy Information Administration	78,499	80,111	80,111	+1,612	.....
Indian Health Service	2,759,101	2,816,406	2,841,045	+81,944	+24,639
Office of Navajo and Hopi Indian Relocation	15,148	14,491	14,491	- 657	.....
Institute of American Indian and Alaska Native Culture and Arts Development	4,490	5,130	5,130	+640	.....
Smithsonian Institution	518,860	527,960	537,960	+19,100	+10,000
National Gallery of Art	85,335	94,449	94,449	+9,114	.....
John F. Kennedy Center for the Performing Arts	38,310	33,910	33,910	- 4,400	.....
Woodrow Wilson International Center for Scholars	7,796	8,488	8,488	+692	.....
National Endowment for the Arts	115,234	116,489	118,489	+3,255	+2,000
National Endowment for the Humanities	124,504	125,754	127,754	+3,250	+2,000
Institute of Museum and Library Services	26,899	.....	.....	- 26,899	.....
Challenge America Arts Fund .....	.....	.....	.....	.....	.....
Commission of Fine Arts	1,224	1,224	1,224	.....	.....
National Capital Arts and Cultural Affairs	7,000	7,000	7,000	.....	.....
Advisory Council on Historic Preservation	3,400	3,667	4,000	+600	+333
National Capital Planning Commission	8,011	7,253	7,253	- 758	.....
United States Holocaust Memorial Museum	36,028	38,663	38,663	+2,635	.....
Presidio Trust	23,125	21,327	21,327	- 1,798	.....
Total, Title II—Related Agencies	9,671,351	9,474,163	9,720,054	+48,703	+245,891
GRAND TOTAL	19,167,770	18,924,916	19,346,920	+422,004	+422,004
Appropriations	(17,847,770)	(17,607,181)	(17,905,056)	(+57,286)	(+297,875)
Conservation	(1,320,000)	(1,317,735)	(1,441,864)	(+121,864)	(+124,129)