Indian Health Service
First Responder Naloxone Training Program
Naloxone Training Outline

• Introduction
• Opioid Overdose Toolkit
  • Procurement and Storage
• Naloxone Administration
• Naloxone Competency
Complete
Pre-Training
Questionnaire
INTRODUCTION
National Opioid Crisis

• The United States is experiencing an epidemic of opioid overdose deaths from both prescription and illicit opioids

• In 2016, the number of opioid overdoses was 5 times higher than in 1999

• More than 115 Americans die every day from an opioid overdose

• The most recent trend began in 2013 with significant increases in deaths caused by illicitly-manufactured fentanyl
Overdose Deaths Involving Opioids, by Type of Opioid, United States, 2000-2016

Rate per 100,000 population

Motor Vehicle Traffic Crashes
Drug Overdose

Year
Some states have more opioid prescriptions per person than others.

Number of opioid prescriptions per 100 people

- 52-71
- 72-82.1
- 82.2-95
- 96-143

SOURCE: IMS, National Prescription Audit (NPA™), 2012.
Rx Opioid Overdose Deaths: 2015-2016

[Map of the United States showing states with different shades to indicate increases (red), decreases (brown), or stability (tan)]

Legend:
- did not meet inclusion criteria
- increase
- decrease
- stable - not significant

Source: CDC
Prescription Opioid** Overdose Death Rate

Age-adjusted deaths per 100,000 population from 2015 to 2016, by county urbanization level

- **United States**: 17,087 Deaths in 2016, Death Rate 4.7
- **Large Central Metro**: 4,930 Deaths in 2016, Death Rate 4.1
- **Large Fringe Metro**: 4,209 Deaths in 2016, Death Rate 4.2
- **Medium Metro**: 3,988 Deaths in 2016, Death Rate 5.6
- **Small Metro**: 1,471 Deaths in 2016, Death Rate 5.0
- **Micropolitan**: 1,475 Deaths in 2016, Death Rate 5.6
- **Noncore**: 1,014 Deaths in 2016, Death Rate 5.7

**Prescription opioid is defined as natural and semi-synthetic opioids and methadone.**
Heroin Overdose Deaths: 2015-2016

[Map showing overdose deaths across the United States, with states color-coded to indicate increase, decrease, or stable situations.]

Legend:
- did not meet inclusion criteria
- increase
- decrease
- stable - not significant
Heroin Overdose Death Rate
Age-adjusted deaths per 100,000 population from 2015 to 2016, by county urbanization level

SOURCE: CDC/NCHS, National Vital Statistics System, Mortality. CDC WONDER, Atlanta, GA. 
* Statistically significant at p<0.05 level.
Synthetic Opioid Overdose Deaths: 2015 - 2016
Synthetic Opioid** Overdose Death Rate
Age-adjusted deaths per 100,000 population from 2015 to 2016, by county urbanization level

United States*
19,413 Deaths in 2016

Large Central Metro*
6,009 Deaths in 2016

Large Fringe Metro*
6,264 Deaths in 2016

Medium Metro*
3,978 Deaths in 2016

Small Metro*
1,270 Deaths in 2016

Micropolitan*
1,228 Deaths in 2016

Noncore*
664 Deaths in 2016

* Statistically significant at p<0.05 level.
** Excluding methadone
Number of Reported Law Enforcement Encounters Testing Positive for Fentanyl in the US: 2010 - 2015

www.cdc.gov
Your Source for Credible Health Information
3 Waves of the Rise in Opioid Overdose Deaths

Wave 1: Rise in Prescription Opioid Overdose Deaths

Wave 2: Rise in Heroin Overdose Deaths

Wave 3: Rise in Synthetic Opioid Overdose Deaths

Definitions

Opioid

• A controlled substance derived from opium or a synthetically manufactured medication, that includes but is not limited to, heroin, morphine, codeine, oxycodone (Oxycontin®), hydrocodone (Vicodin®, Norco®), fentanyl (Duragesic®), hydromorphone (Dilaudid®), oxymorphone (Opana®), and methadone

Opioid Overdose

• An acute condition when an excessive amount of opioid is swallowed, inhaled, injected or absorbed through the skin, intentionally or unintentionally, leading to respiratory depression and possibly death
Definitions

Naloxone
• An opioid antagonist that can temporarily reverse the effects of an opioid overdose and prevent death. (More than one dose may be necessary to maintain opioid reversal)

First Responders
• A person who is designated to immediately respond to an emergency and may include law enforcement officers, fire department, or other trained non-health care providers
Naloxone

- “Knocks” the opioid off the opiate receptor
- No opioids = no effect
  - Not harmful if no opioids in bloodstream
- Effective usually in **1 to 3 minutes**
  - Effects **last between 30 to 90 minutes**
- **CANNOT** be abused to get high
Naloxone In Action

Naloxone has a stronger affinity to the opioid receptors than opioids, such as heroin or oxycodone, so it knocks the opioids off the receptors for a short time (30-90 minutes). This allows the person to breathe again and reverse the overdose.
What Does Naloxone Reverse?

Does Reverse:
- Opioids
- Heroin

Does NOT Reverse:
- Cocaine
- Methamphetamines
- Valium
- Xanax
- Alcohol
Definitions

Medical Control Provider (MCP)

• The assigned local licensed medical provider, permitted within the federal scope of practice, to monitor the prescribing of naloxone to the first responders at each IHS Facility

  • This may be the IHS Chief Medical Officer or the Clinical Director

Standing Order

• A policy signed by the MCP describing the parameters under which pharmacists may dispense naloxone to first responders for the treatment of suspected opioid overdoses to prevent death
Who is at Risk for Overdose?

The **MOST** likely person to overdose is an opioid dependent person:

- Recently underwent detoxification or incarceration
- IV drug use
- High dose prescription drug use
- Concurrent use with other sedating medications
- History of substance abuse
- Health issues: asthma, COPD, sleep apnea, dementia, kidney disease, elderly
Overdoses on the Reservation

- **Four-fold increase** in opioid overdoses from 1999 to 2013 among American Indians and Alaska Natives (AI/AN)
- **Four-fold increase** in all drug-related deaths among AI/AN as well
- **Twice the rate of the general U.S. population**
IHS-BIA Memorandum of Understanding

- The MOU is between the Department of the Interior Bureau of Indian Affairs (BIA), Office of Justice Services, and the Department of Health and Human Services Indian Health Service

- IHS agrees to provide naloxone in addition to training for the usage in opioid overdoses individuals

- The BIA will store and maintain inventory of the naloxone, and will return damaged or expired medication to IHS for replacement
IHS-BIA Memorandum of Understanding

• BIA will maintain a count of missing or lost doses and report need for replacement doses
• BIA officers will complete the IHS First Responder Naloxone Deployment Reporting Form following the administration of naloxone intervention for data collection purposes
• Tribal law enforcement agencies may utilize this MOU to pursue local MOUs with tribal facilities as a template
Naloxone State Laws

- New Mexico became the first state to enact legislation to increase naloxone access in 2001

For up-to-date information:

- **Naloxone Overdose Prevention Laws:**
  http://lawatlas.org/query?dataset=laws-regulating-administration-of-naloxone

- **Drug Overdose Immunity and Good Samaritan Laws:**
Naloxone State Laws

• As of 2014, it was reported that more than 150,000 people had received naloxone training, and naloxone was used in more than 26,000 overdose reversals

• Pharmacists acting within the scope of their federal practice are not subject to state laws, but the IHS will not require pharmacists to dispense naloxone against his/her wishes if they hold licensure in a state that prohibits dispensing naloxone to a third party
Why Should You Carry Naloxone?

- The **life-saving benefits** of naloxone in reversing opioid overdose is clear
- Law enforcement officers are frequently the **first to arrive** at the scene of an overdose
- Delay in administering naloxone can lead to **avoidable death and injury**
Why Should You Carry Naloxone?

- EMS who can administer naloxone do not always arrive on the scene quickly enough
- Administration of naloxone by a First Responder has become standard across the country
- No negative health outcomes have been reported after over 40 years of utilization
Bureau of Indian Affairs
Testimony Video

https://www.ihs.gov/odm/first-responders/toolkit/
PROCUREMENT AND STORAGE
Naloxone Procurement

Acquisition

- Initial issuance of naloxone will be dispensed by the IHS pharmacist after documentation is provided that the first responder has completed the required training

- The first responder and pharmacist will sign the IHS First Responder Naloxone Acquisition Form acknowledging the pharmacist is dispensing naloxone under the standing order and is now the responsibility of the first responder
  
  - The form will be collected and stored by the issuing IHS pharmacy
Naloxone Procurement

Replacement

• It is the responsibility of the first responder to replace expired or damaged naloxone at the IHS pharmacy
  • Unused, expired or damaged kits MUST be returned to exchange for a new kit at the pharmacy

• If the naloxone is used in an incident, the first responder must provide an **IHS First Responder Naloxone Deployment Reporting Form** for the reissuance of naloxone
Naloxone Products
Naloxone Storage Best Practices

• Store at controlled room temperature 59°F to 77°F
  • Excursions permitted between 39°F to 104°F
• Do not freeze
• Protect from light
• Store Narcan® Nasal Spray in the blister and cartons provided
• Store Evzio® Auto-Injector in outer case provided
Naloxone Inspection

- **Daily inspection is recommended**
- At the beginning of each shift and prior to using, check the device to ensure that it is intact and ready for use
- Evzio® and naloxone syringe can be visually inspected for precipitate in the solution
NALOXONE
ADMINISTRATION
How Overdose Occurs

*Opioids suppress the urge to breathe

*Carbon dioxide levels increase

*Oxygen levels decrease

*Process takes time

*There is time to respond, but no time to waste

1. Slow breathing
2. Breathing stops
3. Lack of oxygen may cause brain damage
4. Heart stops
5. Death
Opioid Overdose
Signs & Symptoms

Breathing Slow, Shallow

Skin cold/ clammy

Can’t wake up

Blue or purple lips or fingers

Unresponsive

Slow heart rate, low blood pressure

Pinpoint Pupils

Gurgling
Scene Safety

• First responders shall use **universal precautions** including being aware of potential harmful weapons and drug paraphernalia such as needles.

• First responders should conduct assessment of the patient including taking into consideration statements from witnesses regarding drug use.

• If the first responder suspects an opioid overdose, naloxone should be administered to the patient.
First Responder Instructions

i. **Activate 911** and report someone is unresponsive or not breathing

ii. Check for **Signs** of Opioid Overdose

iii. Support **Breathing**
   - Verify airway is clear
   - Perform head-tilt chin-lift and pinch nose closed
   - Perform 2 rescue breaths and repeat 1 breath every 5 seconds for 1 minute
First Responder Instructions

iv. **Administer naloxone** and continue rescue breathing

(see specific instructions in section D)

v. **Place in Recovery Position** when independent breathing begins

vi. **Get to Emergency Care**
Narcan® Nasal Spray

• Remove naloxone from the box

• Peel back the tab with the circle at the top right corner to open

• Hold the naloxone with your thumb on the bottom of the plunger and your first and middle fingers on either side of the nozzle

• Tilt the person’s head back and provide support under the neck with your hand

• Gently insert the tip of the nozzle into one nostril, until your fingers on either side of the nozzle are against the bottom of the person’s nose
Narcan® Nasal Spray

• Press the plunger firmly to give the dose of the naloxone

• If the person does not respond by breathing normally continue rescue breathing

• A dose can be given every **2 to 3 minutes** until independent breathing begins

• Repeat naloxone administration in the opposite nostril if necessary

• If no response, continue to repeat naloxone administration if available until EMS has arrived
Use NARCAN Nasal Spray (naloxone hydrochloride) for known or suspected opioid overdose in adults and children. Important: For use in the nose only. Do not remove or test the NARCAN Nasal Spray until ready to use.

1. Identify Opioid Overdose and Check for Response
   - Ask person if he or she is okay and shout name.
   - Shake shoulders and firmly rub the middle of their chest.
   - Check for signs of opioid overdose:
     - Will not wake up or respond to your voice or touch
     - Breathing is very slow, irregular, or has stopped
     - Center part of their eye is very small, sometimes called "pinpoint pupils"

2. Give NARCAN Nasal Spray
   - Remove NARCAN Nasal Spray from the box.
   - Peel back the tab with the circle to open the NARCAN Nasal Spray.
   - Hold the NARCAN nasal spray with your thumb on the bottom of the plunger and your first and middle fingers on either side of the nozzle.
   - Gently insert the tip of the nozzle into either nostril.
   - Tilt the person's head back and provide support under the neck with your hand. Gently insert the tip of the nozzle into one nostril, until your fingers on either side of the nozzle are against the bottom of the person's nose.
   - Press the plunger firmly to give the dose of NARCAN Nasal Spray.
   - Remove the NARCAN Nasal Spray from the nostril after giving the dose.

3. Call for emergency medical help right away.
   - Move the person on their side (recovery position) after giving NARCAN Nasal Spray.
   - Watch the person closely.
   - If the person does not respond by waking up, to voice or touch, or breathing normally another dose may be given. NARCAN Nasal Spray may be given every 2 to 3 minutes, if available.

   Repeat Step 2 using a new NARCAN Nasal Spray to give another dose in the other nostril. If additional NARCAN Nasal Sprays are available, repeat step 2 every 2 to 3 minutes until the person responds or emergency medical help is received.

For more information about NARCAN Nasal Spray, go to www.narcannasalspray.com, or call 1-844-4NARCAN (1-844-462-7226).
Evzio® Auto-Injector

• Pull the auto-injector from the outer case
• Pull of the red safety guard (do not remove until you are ready to use it)
• Do not touch the black base of the auto-injector where the needle comes out
• Place the black end of the auto-injector against the outer thigh, through clothing if needed (if less than 1 year old, pinch the middle of the outer thigh before and while giving the injection)
• Press firmly and hold in place for 5 seconds (you will hear a click and hiss sound)
Evzio® Auto-Injector

• The needle will retract back up after use
• If the person does not respond by breathing normally continue rescue breathing
• A dose can be given every 2 to 3 minutes using another auto-injector until independent breathing begins
• Do not replace the red safety guard after using (a red indicator light in the viewing window and the black bottom will be locked after its been used)
• If no response, continue to repeat naloxone administration if available until EMS has arrived
Naloxone Syringe by Intranasal Administration

• Open a naloxone syringe box and take out the plastic tube and naloxone capsule, and then remove the atomizer from the plastic package

• Pull yellow cap off of plastic tube and red cap off of naloxone capsule

• Gently screw capsule of naloxone into barrel of plastic tube until resistance is felt

• Screw on atomizer to end of plastic tube by gripping the plastic wedge
Naloxone Syringe by Intranasal Administration

- Insert cone into one nostril and give a short vigorous push on end of capsule to spray ½ of the naloxone, then repeat other ½ of the capsule into the other nostril

- If the person does not respond by breathing normally continue rescue breathing

- A dose can be given every 2 to 3 minutes until independent breathing begins

- If no response, continue to repeat naloxone administration if available until EMS has arrived
Naloxone Syringe by Intranasal Administration
Maintaining Overdose Reversal

Naloxone’s effect lasts 30 to 90 minutes depending on the route of administration

Naloxone may need to be repeated every 20 to 60 minutes to maintain opioid reversal
# Naloxone Side Effects

<table>
<thead>
<tr>
<th>Effect</th>
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<tbody>
<tr>
<td>Agitation</td>
</tr>
<tr>
<td>Nausea and vomiting</td>
</tr>
<tr>
<td>Excessive sweating</td>
</tr>
<tr>
<td>Runny or bloody nose</td>
</tr>
<tr>
<td>Fast heartbeat</td>
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<tr>
<td>High blood pressure</td>
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</tbody>
</table>
Ensuring Higher Level of Care

• After naloxone administration, the patient should be continued to be observed until EMS arrives or transport to a medical facility occurs
Do’s and Don’ts

• **Do** support breathing by performing rescue breathing
• **Do** put in recovery position
• **Do** stay with the person and keep them warm
• **Don’t** forcefully stimulate the person, only shout, do sternal rub, or light pinching to
• **Don’t** put the person in a cold bath or shower
• **Don’t** inject the person with any substance (saltwater, milk, “speed”, heroin, etc.)
• **Don’t** try to make the person vomit
Indian Health Service First Responder Training Video

https://www.ihs.gov/odm/first-responders/toolkit/
NALOXONE COMPETENCY
Is there an age cutoff for naloxone administration?
• No, it can be given to any age

What do you do if someone is suspected to be pregnant?
• Naloxone is safe in pregnancy, ensure they get to emergency care following administration

If it is unknown why someone is down and unresponsive, should I give naloxone? Or what will happen if naloxone is given to someone who did not have an opioid overdose?
• Yes naloxone should be given to someone found unconscious
• Naloxone will not harm someone if they have not overdosed from opioids and can only help them if that is the problem
Frequently Asked Questions

What happens if I accidently expose myself to naloxone?
• Nothing, if it gets on the skin or in mouth it will have no effect

How quickly does the naloxone work?
• Onset depends on the route of administration:
  • Intravenous can take 2 – 3 minutes
  • Intramuscular/Subcutaneous can take up to 15 minutes
  • Intranasal has not be determined, but likely between these two time periods
Frequently Asked Questions

Can naloxone still be used if recently expired or stored outside of the recommended temperatures if haven’t been replaced yet?
• Yes, if this is the only naloxone available it won’t hurt the patient, but may not be as effective

Can I store the naloxone in my vehicle during the day during extreme temperature changes?
• No, naloxone can withstand being out of recommended temperature changes only for short periods of time
• Recommended temperatures are 59°F to 77°F with excursions permitted between 39°F to 104°F
Frequently Asked Questions

How much naloxone is too much? How many doses can you give?
• There is not a maximum dose, it can be given every 2 – 3 minutes until there is a response or emergency medical services assumes care

If someone starts to breath after one dose but is not fully conscious, should a second dose be given?
• Yes, naloxone should be given every 2 – 3 minutes until a full response of regaining consciousness and breathing 12 – 20 breaths per minute (18 – 40 breaths if under 6 years old)

When do you do rescue breathing versus full cardiopulmonary resuscitation (CPR)?
• If response is early enough only rescue breathing is needed, however if there is no pulse proceed with full CPR efforts
Frequently Asked Questions

If someone has a facial defect such as from a previous burn, can naloxone be given orally?
• No, naloxone will not work if given orally

Can I give my naloxone to another officer on the scene that has used their supply already?
• Yes, but all doses given in an incident should be reported using appropriate paperwork

When should the naloxone be replaced?
• Expired
• Has crystallized or has visible particles upon inspection
• Has been kept out of temperature range for more than a short period of time or has ever been stored at less 39°F or more than 104°F
• After use in an incident
Frequently Asked Questions

Where can naloxone be replaced?

• Under BIA MOU, only Federal Indian Health Service Pharmacies

Is naloxone just a “safety net” that allows users to use even more opioids?

• Increasing availability of naloxone to reduce deaths does not provide incentive to use or abuse opioids, the behavior will exist with or without naloxone. Naloxone can cause intense withdrawal symptoms that are extremely unpleasant, which no user desires to experience. Providing naloxone is one approach to dealing with this national epidemic. Other strategies include safe opioid prescribing practices and increasing access to Medication Assisted Treatment (MAT) such as buprenorphine (Suboxone®) and methadone.

Will the patient “wake up” agitated and aggressive?

• It is possible, but some can wake up slowly as well. Using needleless administration of naloxone was designed for quick and safe administration to prevent injury for emergency responders.
Naloxone Competency

• Naloxone Administration Demonstration
• Competency Quiz
• Competency Checklists
  • Narcan® nasal only
  • Narcan® + Syringe/Atomizer
  • Evzio® only
Required IHS Forms

• Standing Order

• Acquisition Form

• Deployment Reporting Form
Appendix A

U.S. Department of Health and Human Services
Indian Health Service
Standing Order for Naloxone

This serves as the Standing Order authorizing the dispensing and administration of naloxone as indicated below:

1. The Indian Health Service facility, _______________________, is authorized to dispense ______________________ to trained First Responders for emergency use in the field.

2. The ______________________ contains:
   a. ______________________ doses of naloxone to be given by ______________________; and
   b. The toolkit additionally includes: ______________________

3. Trained First Responders are authorized to administer naloxone to individuals whom they believe, in good faith, are suffering from opioid overdose.

4. Address where naloxone training records will be located:
   Indian Health Service Facility: ______________________
   Address: ______________________
   City, State, and Zip Code: ______________________

List any restrictions to this Medical Authorization, if applicable:

Medical Control Provider (MCP) / Clinical Director Name: ______________________
Indian Health Service Federal Facility: ______________________
Address: ______________________
City, State Zip Code: ______________________
Phone Number: ______________________ Date: ______________________
Medical Control Provider (MCP) / Clinical Director Signature: ______________________

File Form in Pharmacy Program:
Indian Health Service Federal Facility: ______________________
Pharmacist-in-Charge: ______________________
Address: ______________________
City, State Zip Code: ______________________
Phone Number: ______________________ Date: ______________________
Pharmacist-in-Charge Signature: ______________________

*The completed form will be filed in the IHS Pharmacy.*
Indian Health Service
Naloxone Acquisition Form

Date of Issuance: ______________

1) The Indian Health Service (IHS) facility, ________________, under the direction of, the local Medical Control Provider (MCP), will dispense Opioid Overdose Kits containing naloxone to ________________, the First Responder.

2) The pharmacist (or designee), ________________, has confirmed that the First Responder, ________________, has completed the MCP approved naloxone and opioid overdose training and competency.

3) First responders are instructed to:
   □ Store naloxone out of direct light and keep at room temperature (59 to 86 degrees Fahrenheit);
   □ Visually inspect naloxone and check for expiration prior to each shift;
   □ Replace expired or damaged naloxone at an IHS Pharmacy; and
   □ If the naloxone is deployed in an incident, the First Responder should return to the IHS pharmacy for a refill and complete the Naloxone Deployment Reporting Form.

4) The Opioid Overdose Kit contains at least one of the following (select all that apply):
   □ Intranasal Naloxone
   □ Auto-Injector Naloxone for intramuscular or subcutaneous administration
   □ Naloxone injection syringe and mucosal atomizer device for intranasal administration

5) The Opioid Overdose Kit may also contain the following (select all that apply):
   □ Naloxone administration instructions
   □ Gloves
   □ Face shield to provide rescue breathing
   □ Other ____________

6) Reason for Replacement Kit (select one):
   □ Used for an emergency (must also complete the Naloxone Administration Reporting Form)
   □ Expired
   □ Damaged (describe) _______________________
   □ Lost (describe) _______________________

7) Lot Number: ______________ Expiration: ______________

(Print) (Print)

(Signature) (Signature)

Pharmacist (or designee) First Responder

Contact Phone No.: ______________

Once completed, please give to IHS Facility Pharmacy
Department of Health and Human Services
Indian Health Service
Naloxone Deployment Reporting Form

Date of Report: _______________ Date and Approximate Time of Incident: _______________

1) Location of Incident (select one):
   - Private residence
   - Hotel or motel
   - Substance abuse treatment center
   - Shelter
   - Sidewalk or street
   - Nursing home or assisted living
   - In BIA custody
   - Other ____________________________

2) Did someone administer naloxone before you arrived (select one)?
   - Yes
   - No

3) What physical clues indicated need for naloxone (select all that apply)?
   - Person looked blue
   - Person was not breathing or had very shallow breathing
   - Person did not respond to sternum rub or other attempts to be awakened
   - Drugs or drug paraphernalia at the scene
   - Known history of drug use
   - Report of drug use by a bystander
   - Other ____________________________

4) What type of naloxone was administered (select one)?
   - Intranasal naloxone
   - Auto-Injector naloxone by intramuscular administration
   - Auto-Injector naloxone by subcutaneous administration
   - Naloxone injection with mucosal atomizer by intranasal administration

5) How many doses were administered? ____________

6) What happened after you gave the person naloxone (select all that apply)?
   - Person woke up from overdose
   - Person vomited
   - Person was agitated or had violent behavior
   - Person went to hospital
   - Person did not wake up from the overdose and died
   - Other ____________________________

First Responder Name: __________________________ Signature: __________________________

Once completed, please give to IHS Pharmacy
Questions?
Complete Post-Training Questionnaire and Training Evaluation